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SENATE

REPORT
101-124

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1990

SEPTEMBER 12 (legislative day, SEPTEMBER 6), 1989.—Ordered to be printed

Mr. ADAMS, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 3026]

The Committee on Appropriations reports the bill (H.R. 3026) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1990, and for other purposes, and submits the following explanation of its recommendations.

21-520 ⇆

S183-8

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GENERAL STATEMENT AND SUMMARY OF BILL

The following discussion of the bill includes general information on initiatives and concerns of the Committee and an analysis of the total resources estimated to be available to the District of Columbia in the coming fiscal year.

The Committee has considered requests for Federal funds totaling $532,310,000. This amount was contained in the Budget of the U.S. Government—1990 transmitted to the Congress on January 9, 1989. This amount is composed of $430,500,000 for the Federal payment to the District. The amount of $52,070,000 as the Federal contribution to the various retirement systems; $15,000,000 for transitional payment for St. Elizabeths Hospital; and $34,740,000 for reimbursement for water and sewer services.

The bill includes a recommendation of $538,027,000 in Federal funds.

In addition to the Federal funds recommended in the bill, provision is also made for $3,481,765,000 in District of Columbia funds. These funds are generated from various taxes and fees levied by the District government and include $3,317,415,000 in operating authority and $164,350,000 in capital project authority. These requests were transmitted in messages from the President entitled, "Budget, District of Columbia Government, Fiscal Year 1990" and available as House Document 101-61.

Item	*Amount*
Federal funds included in bill:	
Federal payment	$430,500,000
Payment for Federal water and sewer services	8,685,000
Retirement funds contribution	52,070,000
St. Elizabeths Hospital	15,000,000
Federal payment—Drug emergency	31,772,000
Total, Federal funds	538,027,000
District of Columbia funds:	
Operating expenses	3,317,415,000
Capital outlay	164,350,000
Total, District of Columbia funds	3,481,765,000

A comparative summary of the appropriations recommended follows:

SUMMARY OF THE BILL

Agency and item	New budget (obligational) authority, fiscal year 1989	Budget estimates of new (obligational) authority, fiscal year 1990	New budget (obligational) authority House reported bill	New budget (obligational) authority recommended by Senate Committee	Senate Committee recommendation compared to—	
					Budget	House reported bill
FEDERAL FUNDS						
Federal payment to the District of Columbia	$430,500,000	$430,500,000	$430,500,000	$430,500,000	.....	.....
Federal payment for water and sewer services	32,040,000	34,740,000	34,740,000	8,685,000	−$26,055,000	−$26,055,000
Federal contribution to retirement funds	52,070,000	52,070 000	52,070,000	52,070,000	.....	.....
Transitional payment for Saint Elizabeths Hospital	20,000,000	15,000,000	15,000,000	15,000,000	.....	.....
Federal payment for inaugural expenses	2,300,000	.....	.....	.....	.....	.....
Inaugural expenses payment (by transfer from GSA)	(1,000,000)	.....	.....	.....	.....	.....
Criminal justice initiative	20,000,000	.....	.....	.....	.....	.....
Federal payment—Drug emergency	.....	.....	.....	31,772,000	+31,772,000	+31,772,000
Total, Federal funds to District of Columbia	556,910,000	532,310,000	532,310,000	538,027,000	+5,717,000	+5,717,000
DISTRICT OF COLUMBIA FUNDS						
Operating expenses	3,071,985,000	3,280,143,000	3,285,643,000	3,317,415,000	+37,272,000	+31,772,000
Capital outlay	293,208,000	144,050,000	164,350,000	164,350,000	+20,300,000	.....
Total, District of Columbia funds	3,365,193,000	3,424,193,000	3,449,993,000	3,481,765,000	+57,572,000	+31,772,000

GENERAL STATEMENT

WATER AND SEWER PAYMENT

In the President's fiscal year 1988 budget submission no request was made for the water and sewer payment to the District of Columbia for services provided to the Federal Government. Instead, it was proposed that the District bill the various Federal agencies for these services as they would any other property owner in the city. The General Accounting Office was asked to review this proposal and responded on April 1, 1987, with the following conclusions:

> (1) The President's proposal is contrary to existing law, specifically sections 106 and 212 of the District of Columbia Public Works Act of 1954, as amended, D.C. Code sections 43–1552, 43–1612 (1981);
>
> (2) The District of Columbia has no statutory authority to bill, or to accept payments directly from, individual Federal agencies for water and sewer services they receive; and
>
> (3) The President's budget should contain adjustments to Federal water and sewer payments made to the District during the 2 previous years if, in his opinion, adjustments are needed for the payments to correspond to the actual water and sewer services provided.

For these reasons, that year the Congress denied that request and included language making it a statutory requirement that the President's annual budget include a request for funds to make a lump-sum water and sewer payment to the District of Columbia government.

In fiscal years 1989 and 1990 the President has refused to comply with that statutory requirement.

There are good and valid reasons that Federal agencies should be more sensitive to their water consumption patterns. Requiring them to budget and pay for these basic services can provide a means for Federal managers to monitor and modify, where necessary, these practices. At the same time it can provide the District with the opportunity to ensure that full payment is received for services provided.

The language proposed in section 133 of the bill authorizes the District government to bill and receive payment from various Federal entities that receive water and sewer services from the District government. These payments are to be received prior to the 15th day following the close of each fiscal quarter. This requirement provides that if amounts are in dispute payment must be made in a timely fashion before those amounts may be appealed.

According to information provided by the Office of Management and Budget a total of $38,100,000 has been budgeted in fiscal year

1990 within various agencies for this purpose. The following table illustrates the amounts that would be derived from each agency in the budget as proposed by the President:

WATER AND SEWER PAYMENT FUNDS CONTAINED IN THE FISCAL YEAR 1990 BUDGET

Agency	Accounts	Allocation to reflect 1990 request
Agriculture	12	$704,500
Office of Personnel Management	3	146,400
Department of Commerce	9	371,300
General Services Administration	44	2,696,300
Department of HHS	17	2,646,300
Interstate Commerce Commission	2	187,000
Department of the Interior	13	402,700
Department of Justice	10	458,100
Judicial	6	198,400
National Capital Parks	235	1,265,500
National Gallery		1,933,100
Smithsonian		3,546,900
State Department	7	386,700
Department of the Treasury	18	1,365,100
Department of Veterans Affairs	5	637,200
Executive Office of the President	5	41,000
Independent group	18	444,100
Federal occupied	45	664,700
Defense in the District of Columbia	79	11,851,000
Defense in Maryland	2	3,426,000
Defense in Virginia	7	963,000
Postal Service	5	264,800
Department of Labor	4	139,900
Meter maintenance fees		(159,300)
Total	546	34,740,000

It is the Committee's understanding that the District would actually bill the Smithsonian Institution, National Gallery of Art, National Aeronautics and Space Administration, Department of Defense, and U.S. Postal Service individually and that the remaining agencies' amounts would be paid by the General Services Administration. The proposed language also makes the General Services Administration responsible for ensuring that the District receives its payments on time by monitoring all other Federal entities' payments, and where necessary, making the payment itself and seeking reimbursement from the appropriate agency.

The Committee intends that this new system will enhance accuracy and accountability in the receipt of water and sewer payments from Federal users. The District should periodically verify estimated payment amounts by reading a representative sample of meters in Federal facilities to ensure the accuracy of estimates and provide a basis for reestimates, and adjustments to prior fiscal years' for actual usage. When these reestimates or adjustments are made, the President must submit in his budget request or a budget amendment for the coming fiscal year in the case of reestimates, and in an immediate supplemental request in the case of required adjustments.

DRUG EMERGENCY

It has become repetitious to say that there is a drug epidemic in this country, and in this city. During the last 18 months, the Nation has experienced an explosion in drug-related crime. The District of Columbia has been no exception to this epidemic and we have been labeled the murder capital of the world in large part because of drug-related killings. It has made the District the focus of national media attention, shedding more light than understanding.

President Bush has encouraged citizens to get involved in this war on drugs—to become soldiers against the violence that has paralyzed parts of their cities. But to do that, the residents of the District must have confidence that the enforcement and treatment will be there at sustained levels. While we must immediately stop the hemorrhaging and take back the streets, we must provide the framework to keep them.

Twenty years ago the District went through a tragic and bloody period of turmoil. The Federal Government and the District responded by hiring 2,000 new police officers, bringing the Metropolitan Police Department to an all-time high level of 5,100 officers. Many of those officers are now retiring. We must increase and sustain the level of enforcement to meet the drug crisis of today.

Efforts to combat the drug and crime problem in the Nation's Capital have been continuing but gained new momentum late in calender 1988 with the dramatic increase in homicides. These efforts attracted the attention and support of the Director of the Office of National Drug Control Policy, the Nation's drug czar. Since early April 1989 the drug czar's office has attempted to help the District in a number of drug-related areas, including prison space, enforcement, public housing, education, treatment, and technical assistance. It is testimony to the scale and pervasiveness of the drug problem, and the apparent lack of resources, to note that most of these initiatives are either pending or barely address the enormity of the problem. While the drugs that plague us may come from some foreign shore they inflict their pain at the local level, in our neighborhoods. It is at the local level that a substantial portion of this war must be waged. The District for its part has reordered its priorities, it has moved funds within its budget and attempted to present plans to combat the seemingly endless stream of challenges drug abuse presents. More of this will be required in the future. The District, like other communities, needs assistance to be effective in this fight. However, unlike other communities, it has no State government to turn to for additional resources.

On September 5, 1989, pursuant to the Anti-Drug Abuse Act of 1988, the President submitted his national drug control strategy in which he enumerated his plans for assisting the States in their efforts to prepare a comprehensive approach to ending drug abuse. While the District may be eligible for some of these programs, they remain proposals on paper, hopefully to be acted on soon, but the District's concern is what to do tonight when the drug markets open for business and the shooting starts. This enterprise won't wait for promised future help, it is happening now. The foreign drug lords won't believe that we are serious about eradicating

drugs from our home towns until we stop them in the Nation's hometown Washington, DC.

The first order of business for any drug policy or strategy is to make the streets safe for our citizens; for those who live here and for those who visit here. The Committee's recommendations begin there.

Metropolitan Police Department.—The recommended bill includes $23,149,000 to fund the fiscal year 1990 cost of adding 700 new police officers to the Metropolitan Police Department [MPD] to increase police visibility on the streets, close down open air drug markets, and stem the increases in drug-related violent crime in the Nation's Capital.

District of Columbia courts.—The Committee is recommending a total of $4,836,000 for the D.C. court system to more effectively process the current number of criminal cases backlogged in the courts and to handle the 7,000 additional case filings anticipated by the increase in the number of police officers.

Department of Corrections.—To complete construction of an 800 bed correctional treatment facility in the District of Columbia the Committee is recommending an advance appropriation of $20,300,000 to become available in fiscal year 1991. In addition, for fiscal year 1990 the Committee is recommending $42,000,000 in authority for the District to borrow in the municipal bond market to construct a 800 to 1,000 bed medium security facility at the Lorton Correctional Complex. Also, $22,000,000 in borrowing authority is provided to plan three other prison facilities, including a women's prison facility.

Department of Human Services.—The Committee is recommending $2,020,000 to initiate a program to seek out women addicts who are pregnant, and provide a drug treatment program designed to address their varied medical and dependence needs.

D.C. Public Schools.—The final component, and possibly the most far-reaching, is a recommendation for $1,347,000 to enhance and expand after-school activities in District schools. Activities such as language enrichment, clubs, remedial programs, and similar activities provide constructive alternatives to street life for students. The Committee intends that these funds be targeted among schools to reach as many at risk students as possible.

The program outlined above will not end drug abuse or violent crime in the District, but it will give District policymakers and managers something to build on and the citizens a chance to take back the streets. The ultimate success of a drug strategy will not be measured by what actions Government takes, but by how well those actions serve and stimulate its citizens to take action. The District's Director of Drug Control Policy has called on District citizens to volunteer in a citywide volunteer resource bank which will be dedicated to promoting antidrug activities. The Committee endorses local efforts, those of neighbors, churches, and the more formal efforts of groups such as the Greater Washington Board of Trade who are sponsoring Corporation Against Drug Abuse [CADA] and produced 450 volunteer mentors for high school students to provide practical advise, guidance, and motivation so that each student stays in school and takes the longer range view toward career goals.

In the final analysis these type of programs will have the longest lasting effect. The war will be won one individual, one case, one step at a time. It will take time. Reclaiming our streets, our youth, and our future starts here, now.

The Committee will expect the District's Director of Drug Control Policy to coordinate the implementation and monitor the progress of each of these recommended programs in the District's executive branch. The Committee plans to conduct hearings, early in calender 1990, on the progress that is being made and the results to that time. Accountability and results will be the measures by which success will be measured.

DISTRICT OF COLUMBIA HIRING PREFERENCE SYSTEM

In the District of Columbia Appropriations Act, 1989 the Congress required that the District enact a preference system that did not preclude the hiring of non-District residents for local government jobs by May 1, 1989. D.C. Act 7-274, the Residency Preference Amendment Act of 1988, was passed by the District Council on January 6, 1989.

The Committee has received testimony expressing concern about the implementation of this act, and proposed regulations concerning its application to promotions. Therefore, the Committee concurs with the House request for a report outlining the implementation of this recently enacted measure by January 1, 1990. The report should include an explanation of the operation of the previous system and that following the issuance of final regulations. Also included should be an assessment of the impact of the new preference system on promotions and new hires in all applicable categories.

TOTAL RESOURCES

Based on recommendations in this bill, it is estimated that a total of $4,398,137,000 and 48,503 positions will be available to the District of Columbia during the next fiscal year. Included in this figure are appropriations from District funds recommended in the bill, Federal grants, and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment, and revenues accruing from various local taxes, fees, charges, and other collections.

The recommendations included in the bill total $3,481,765,000 and 41,927 positions from all District of Columbia funds in fiscal year 1990.

The following summary describes the total resources by appropriation title:

TOTAL ESTIMATED RESOURCES AVAILABLE TO THE DISTRICT OF COLUMBIA, FISCAL YEAR 1990

Category/Account	Recommended in bill District of Columbia funds		Federal grants		Private and other funds		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Operating expenses:								
Governmental direction and support	2,167	$112,971,000	.....	$70,000	2	$6,926,000	2,169	$119,967,000
Economic development and regulation	1,458	137,913,000	1,223	113,046,000	143	66,876,000	2,824	317,835,000
Public safety and justice	14,192	861,191,000	18	2,944,000	4	3,349,000	14,214	867,484,000
Public education system	12,473	691,120,000	1,190	59,069,000	72	14,073,000	13,735	764,262,000
Human support services	5,932	827,918,000	3,759	384,579,000	44	72,743,000	9,735	1,285,240,000
Public works	1,757	223,898,000	42	8,978,000	79	10,303,000	1,878	243,179,000
Convention center fund	.....	7,874,000	.....	.....	.....	.....	.....	7,874,000
Repayment of loans and interest	.....	251,474,000	.....	.....	.....	.....	.....	251,474,000
General fund deficit	.....	19,558,000	.....	.....	.....	.....	.....	19,558,000
Short-term borrowings	.....	10,997,000	.....	.....	.....	.....	.....	10,997,000
Optical and dental	.....	2,569,000	.....	.....	.....	.....	.....	2,569,000
Personal services	.....	−31,550,000	.....	.....	.....	.....	.....	−31,550,000
Energy adjustment	.....	−2,000,000	.....	.....	.....	.....	.....	−2,000,000
Equipment adjustment	.....	−6,100,000	.....	.....	.....	.....	.....	−6,100,000
Total, general fund	37,979	3,107,833,000	6,232	568,686,000	344	174,270,000	44,555	3,850,789,000
Enterprise funds:								
Water and sewer	1,447	199,382,000	.....	.....	.....	225,000	1,447	199,607,000
Lottery and charitable games	124	8,600,000	.....	.....	.....	118,062,000	124	126,662,000
Cable television	19	1,600,000	.....	.....	.....	.....	19	1,600,000
Total, enterprise funds	1,590	209,582,000	.....	.....	.....	118,287,000	1,590	327,869,000
Total, operating expenses	39,569	3,317,415,000	6,232	568,686,000	344	292,557,000	46,145	4,178,658,000
Capital outlay:								
General fund	.....	134,650,000	.....	55,129,000	.....	.....	.....	189,779,000
Water and sewer fund	.....	29,700,000	.....	.....	.....	.....	.....	29,700,000
Total, capital outlay	.....	164,350,000	.....	55,129,000	.....	.....	.....	219,479,000

Intra-District positions	2,358						2,358	
Total	41,927	3,481,765,000	6,232	623,815,000	344	292,557,000	48,503	4,398,137,000

Federal Funds

The total in Federal funds estimated to be available is $1,197,360,000. The amount includes the Federal payment, contributions to various retirement programs, payment for water and sewer services provided Federal facilities, payment for St. Elizabeths Hospital, and various other Federal grants and reimbursements.

Federal funds

Item	*Amount*
Federal payment	$430,500,000
Federal reimbursement for water and sewer services	8,685,000
Federal contribution to police officers and fire fighters, judges and teachers retirement funds	52,070,000
St. Elizabeths Hospital	15,000,000
Federal payment—Drug emergency	31,772,000
Subtotal (Federal funds included in this bill)	538,027,000
Federal grants	623,815,000
Federal reimbursements	35,518,000
Total	1,197,360,000

Federal Payment

A recommended Federal payment of $430,500,000 for fiscal year 1990 has been approved by the Committee. It is the complete amount requested by the city and is the same as the House-reported bill.

The $430,500,000 recommended in the bill is 16 percent of the general revenue local collections for 1990 fiscal year.

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	General revenue local collections	Federal payment as a percentage of general local collections
1951	$9,800	$97,866	10.0
1952	10,400	102,398	10.2
1953	10,000	104,823	9.5
1954	11,000	105,456	10.4
1955	20,000	114,808	17.4
1956	18,000	122,302	14.7
1957	20,000	137,280	14.6
1958	20,000	144,745	13.8
1959	25,000	149,751	16.7
1960	25,000	162,888	15.3
1961	25,000	167,986	14.9
1962	30,000	181,615	16.5
1963	30,000	205,298	14.6
1964	37,500	215,804	17.4
1965	37,500	230,995	16.2
1966	44,250	256,398	17.3
1967	58,000	272,906	21.3
1968	70,000	301,767	23.2
1969	89,365	341,033	26.2
1970	116,166	388,523	29.9
1971	131,000	432,010	30.3
1972	173,654	458,523	37.9
1973	181,500	505,276	35.9

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS—Continued

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	General revenue local collections	Federal payment as a percentage of general local collections
1974	187,450	534,253	35.1
1975	226,200	554,222	40.8
1976	248,949	628,245	39.6
Transition quarter	66,138	199,652	33.1
1977	276,000	754,447	36.6
1978	276,000	880,699	31.3
1979	250,000	953,697	26.2
1980	276,500	1,082,209	25.5
1981	300,000	1,190,596	25.2
1982	336,600	1,271,727	26.5
1983	361,000	1,402,409	25.7
1984	386,000	1,522,875	25.3
1985	425,000	1,692,804	25.1
1986	412,388	1,862,043	22.1
1987	444,500	2,042,444	21.8
1988	430,500	2,221,290	19.4
1989	430,500	2,408,330	17.9
1990 estimate	430,500	2,630,561	16.4

Note.—Fiscal year 1977 does not include special $650 Federal payment for inaugural expenses contained in supplemental.
Fiscal year 1978 does not include special Federal reimbursement of $2,565,000 for farmer's demonstration.
Fiscal year 1986 reflects Gramm-Rudman reduction of $12,611,650 pursuant to Public Law 99–177.

History of the Federal Payment

The history of the Federal payment and its relationship to the District's appropriated budget dating back to 1975 is included. Figures for 1976 through 1980 are for operating expenses from all sources which include the general fund as well as the water and sewer fund. Appropriations for 1981 through 1990 recommended include operating expenses from the general fund only.

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1975	$845,616,600	$619,416,600	$226,200,000	26.75
1976	1,042,142,700	793,194,000	248,948,700	23.89
1977	1,130,505,900	853,855,900	276,650,000	24.47
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	[1] 250,000,000	18.72
1980	1,426,093,300	1,149,593,300	276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	[2] 1,792,104,300	1,431,104,300	[2] 361,000,000	20.14
1984	[3] 1,897,285,000	1,511,285,000	[3] 386,000,000	20.34
1985	[4] 2,076,246,000	1,651,246,000	[4] 425,000,000	20.46
1986	2,247,906,000	1,835,517,650	412,388,350	18.34
1987	2,461,113,000	2,016,613,000	444,500,000	18.06
1988	2,701,265,000	2,470,765,000	430,500,000	15.93

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND—Continued

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1989	2,862,130,000	2,431,630,000	[8] 430,500,000	15.04
1990 (estimate)	[9] 3,076,061,000	[9] 2,645,561,000	430,500,000	13.99

[1] Excludes one-time special payment of $9,900,000 for the Federal share of the RFK Stadium bond repayment.
[2] Excludes one-time payment of $2,342,600 for special crime initiative.
[3] Excludes one-time special payment of $31,221,600 for crime initiative, St. Elizabeths Hospital and education.
[4] Excludes $20,000,000 one-time special Federal payment for St. Elizabeths Hospital and $9,873,000 for criminal justice and education initiative.
[5] Does not reflect forgiveness of $5,064,000 for 4th quarter fiscal year 1989 payment to Federal Bureau of Prisons in Public Law 101–45 approved June 30, 1989.
[6] Does not include special Federal payment and appropriation for drug emergency of $31,772,000.

Federal Grants

At the time of its budget submission to the Congress, the District of Columbia expected to receive $623,815,000 in Federal grant funds during fiscal year 1990.

District of Columbia Funds

The bill includes the appropriation of $3,481,765,000 in District of Columbia funds. This amount includes operating expenses, capital outlay, and the three enterprise funds.

District of Columbia funds

Operating expenses	$3,107,833,000
Capital outlays	164,350,000
Water and sewer enterprise fund	199,382,000
Lottery and charitable games enterprise fund	8,600,000
Cable television enterprise fund	1,600,000
Total, District of Columbia funds	3,481,765,000

Balanced Budget Recommended

The Committee is recommending a balanced budget in accordance with the District government's request. It is estimated that sufficient resources will be available from current revenue authority and new taxes to finance the operating expenses. A financial plan for each of the six categories of operating expenses (1) general fund, (2) water and sewer fund, (3) Convention Center fund, (4) lottery and charitable games fund, (5) cable television fund, and (6) D.C. General Hospital fund, follows:

GENERAL FUND FISCAL YEAR 1990 FINANCIAL PLAN

[In thousands of dollars]

	Appropriation	Grants and other revenue	Total general fund
Revenue:			
Local sources, current authority:			
Property taxes	761,100	.....	761,100
Income taxes	835,900	.....	835,900
Sales taxes	526,000	.....	526,000
Other taxes	217,328	.....	217,328
Licenses, permits	34,609	.....	34,609
Fines, forfeits	44,512	.....	44,512
Service charges	63,141	.....	63,141

GENERAL FUND FISCAL YEAR 1990 FINANCIAL PLAN—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenue	Total general fund
Miscellaneous	29,278	101,062	130,340
Subtotal, current authority	2,511,868	101,062	2,612,930
Local sources, pending authority	78,443	.....	78,443
Subtotal, local revenue	2,590,311	101,062	2,691,373
Federal sources:			
Federal payment	430,500	.....	430,500
Saint Elizabeths Hospital	15,000	.....	15,000
Federal payment—Drug emergency	31,772	.....	31,772
Grants	.....	563,697	563,697
Subtotal, Federal sources	477,272	563,697	1,040,969
Total revenue [1]	3,067,583	664,759	3,732,342
Expenditures, current:			
Governmental direction and support	112,971	6,996	119,967
Economic development and regulation	135,746	179,630	315,376
Public safety and justice	861,191	6,293	867,484
Public education system	615,032	58,453	673,485
Human support services	781,078	394,106	1,175,184
Public works	220,818	19,281	240,099
Short-term borrowing	10,997	.....	10,997
Optical and dental	2,569	.....	2,569
Personal services savings	(31,550)	.....	(31,550)
Energy adjustment	(2,000)	.....	(2,000)
Equipment adjustment	(6,100)	.....	(6,100)
Expenditures, debt service:			
Principal	81,017	.....	81,017
Interest and finance charges	170,457	.....	170,457
Total expenditures	2,952,226	664,759	3,616,985
Excess of revenue over (under) expenditures	115,357	.....	115,357
Other financing sources (uses):			
Surplus property sales	700	.....	700
Operating transfers—in (out):			
Lottery and charitable games	39,550	.....	39,550
Housing Finance Agency	(2,167)	.....	(2,167)
D.C. General Hospital	(46,293)	.....	(46,293)
University of D.C	(76,088)	.....	(76,088)
Convention Center	(7,874)	.....	(7,874)
Capital Projects Fund	(3,627)	.....	(3,627)
Subtotal, other financing sources (uses)	(95,799)	.....	(95,799)
Total expenditures and other financing sources (uses)	3,048,025	664,759	3,712,784
Excess of revenue over expenditures and other financing sources (uses)	19,558	.....	19,558

[1] Excludes $39,550,000 from the Lottery and $700,000 in proceeds from fixed asset disposition. Total revenue and other sources financing the new appropriations are $3,107,833,000.

WATER AND SEWER FUND FINANCIAL PLAN, FISCAL YEARS 1988–90

[In thousands of dollars]

	Fiscal year—			
	1988	1989 budget	1989 revised	1990 budget
Revenue:				
Water and sewer charges:				
Retail customers	114,139	112,380	112,380	122,052
Federal Government	31,431	32,040	32,040	35,200

WATER AND SEWER FUND FINANCIAL PLAN, FISCAL YEARS 1988–90—Continued

[In thousands of dollars]

	Fiscal year—			
	1988	1989 budget	1989 revised	1990 budget
District agencies	6,884	7,000	6,939	7,587
Wholesale water sales	5,263	5,500	5,500	5,013
Sewage charges	35,271	32,871	34,966	36,948
Other	4,186	2,367	2,900	3,400
Total revenue	197,174	192,158	194,725	210,200
Expenses:				
Personal services	44,081	41,564	46,667	51,057
Contractual services	38,057	40,244	39,037	39,191
Water purchases	14,585	16,050	16,050	16,315
Supplies	11,742	17,247	16,538	16,774
Occupancy	11,786	12,031	11,968	11,279
Depreciation and amortization	14,333	13,257	14,452	15,002
Interest	22,936	22,872	21,964	22,409
Miscellaneous	3,596	1,592	2,201	2,717
Total operating expenses	161,116	164,857	168,877	174,744
Net income (loss) from operations	36,058	27,301	25,848	35,456
Interest income		1,648	4,307	4,562
Depreciation closed to contributed capital	2,704	2,400	2,400	2,400
Increase (decrease) in fund equity	38,762	31,349	32,555	42,418
Retained earnings (deficit) beginning of year	50,382	89,144	89,144	121,699
Retained earnings (deficit) end of year	89,144	120,493	121,699	164,117

CONVENTION CENTER FUND FINANCIAL PLAN, FISCAL YEARS 1988–90

[In thousands of dollars]

	Fiscal year—			
	1988	1989 budget	1989 revised	1990 budget
Revenue:				
Building rental	2,048	2,400	2,540	2,300
Exhibition services	1,132	1,600	1,470	1,500
Communications	545	900	830	650
Concessions	649	800	480	700
Miscellaneous	338	400	180	350
Total revenue	4,712	6,100	5,500	5,500
Expenses:				
Convention Center program:				
Personal services	5,123	5,875	5,844	6,283
Contractual services	2,120	1,848	1,848	2,088
Supplies	360	400	400	400
Occupancy costs	1,262	1,235	1,235	1,300
Depreciation	3,096	3,018	3,018	2,992
Miscellaneous	534	484	484	454
Total Convention Center expenses	12,495	12,860	12,829	13,517
Promotion program:				
Convention Center	299	308	308	309
Washington Convention and Visitor's Association	1,196	1,232	1,217	1,235
D.C. Committee to Promote Washington	897	940	929	942
D.C. Chamber of Commerce	312	312	312	312

CONVENTION CENTER FUND FINANCIAL PLAN, FISCAL YEARS 1988–90—Continued

[In thousands of dollars]

	Fiscal year—			
	1988	1989 budget	1989 revised	1990 budget
Total promotion center expenses	2,704	2,792	2,766	2,798
Total expenses	15,199	15,652	15,595	16,315
Income (loss) before operating transfers	(10,487)	(9,552)	(10,095)	(10,815)
Operating transfers in (out): General Fund	6,758	7,274	7,817	7,874
Net income (loss)	(3,729)	(2,278)	(2,278)	(2,941)
Retained earnings (deficit) at beginning of year	15,364	11,635	11,635	9,357
Retained earnings (deficit) at end of year	11,635	9,357	9,357	6,416

LOTTERY AND CHARITABLE GAMES FUND FINANCIAL PLAN, FISCAL YEARS 1988–90

[In thousands of dollars]

	Fiscal year—		
	1988	1989 budget	1990 budget
Operating Revenue:			
Sales:			
Instant Lottery	5,328	3,500	5,800
Lucky Numbers	77,413	81,000	73,340
Lucky Lotto	7,363	3,500	7,800
D.C. Four	26,104	25,400	30,200
D.C. Daily Double	1,502	900	500
Lotto America	5,328	7,400	7,800
Fees:			
Raffles	19	12	12
Bingo	11	10	10
Miscellaneous	4		
Total operating revenue	123,072	121,722	125,462
Operating Expenses:			
Administrative:	5,740	8,050	8,600
Prizes	60,923	63,501	62,637
Contractor fees	3,935	2,500	4,340
Agent commissions	6,552	6,690	6,885
Advertising	3,506	2,500	4,150
Ticket distribution	390	240	500
Direct charges	631		
Reserve for prizes		400	
Total operating expenses	81,677	83,881	87,112
Operating income (loss)	41,395	37,841	38,350
Nonoperating revenue (expenses): interest	1,511	700	1,200
Income (loss) before operating transfers	42,906	38,541	39,550
Operating transfers in (out)	(42,500)	(38,541)	(39,550)
Net income (loss)	406		
Fund equity (deficit) at beginning of year	1,405	1,811	1,811
Fund equity (deficit) at end of year	1,811	1,811	1,811

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CABLE TELEVISION FINANCIAL PLAN, FISCAL YEARS 1988–90

[In thousands of dollars]

	Fiscal year—		
	1988	1989 budget	1990 budget
Operating Revenue:			
Franchise fees	250	1,000	1,600
Franchise award fee			
Other revenue	250	500	
Total operating revenue	500	1,500	1,600
Operating expenses:			
Personal services	173	445	662
Contractual services	13	43	93
Supplies	7	10	10
Occupancy costs	31	150	535
Depreciation			
Equipment	25	352	300
Total operating expenses	249	1,000	1,600
Income (loss) before operating transfers	251	500	
Operating transfers in (out)		(500)	
Net income (loss)	251		
Fund equity (deficit) at beginning of year	16	267	267
Fund equity (deficit) at end of year	267	267	267

D.C. GENERAL HOSPITAL FUND FINANCIAL PLAN, FISCAL YEARS 1988–90

[In thousands of dollars]

	Fiscal year—		
	1988	1989 revised	1990 budget
Revenue:			
Patient-care	63,514	62,405	62,286
Grants			
Other	4,938	5,037	5,535
Total revenue	68,452	67,442	67,821
Operating expenses:			
Personal services	76,794	78,900	80,176
Contractural service	11,929	11,412	12,525
Materials and supplies	12,912	12,743	13,079
Energy, comm. and other	4,052	4,316	3,625
Depreciation	4,303	4,501	4,699
Miscellaneous	1,451		
Total expenses	111,441	111,872	114,104
Income (loss) before operating transfer	(42,989)	(44,430)	(46,283)
Operating transfers in (out) general fund	41,930	44,430	46,293
Net income (loss)	(1,059)		10
Fund equity (deficit) at beginning of year	(6,845)	(7,904)	(7,904)
Fund equity (deficit) at end of year	(7,904)	(7,904)	(7,894)

PERSONNEL

The Committee recommends 39,569 in authorized positions. Of this number, 37,979 will be financed from the general fund, 1,447

will be financed from the water and sewer enterprise fund, 124 from the lottery and charitable games enterprise fund, and 19 from the cable television enterprise fund.

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA

Agency	Authorized 1989	Adjustment	1990 base	Increases	Recommended by Committee	Total authorized in 1990
Governmental direction and support:						
Council	172	.....	172	.....	.....	172
Auditor	18	.....	18	.....	.....	18
Mayor	31	−4	27	.....	.....	27
Office of the Secretary	31	−2	29	.....	.....	29
Inspector General	27	.....	27	.....	.....	27
Communications	11	−2	9	.....	.....	9
Intergovernmental	37	−6	31	.....	.....	31
Deputy Mayor/City Adm	28	.....	28	.....	.....	28
Personnel	418	−31	387	.....	.....	387
Administrative Services	493	−45	448	.....	.....	448
Contract Appeals Board	7	.....	7	.....	.....	7
Deputy Mayor/Finance	5	−2	3	.....	.....	3
Budget	51	−4	47	.....	.....	47
Financial Management	297	−15	282	.....	.....	282
Finance and Revenue	567	−1	566	.....	.....	566
Elections and Ethics	34	.....	34	.....	.....	34
Campaign Finance	14	.....	14	.....	.....	14
Public Employee Relations	4	.....	4	.....	.....	4
Employee Appeals	24	.....	24	.....	.....	24
Retirement Board	10	.....	10	.....	.....	10
Total, governmental direction and support	2,279	−112	2,167	.....	.....	2,167
Economic development and regulation:						
Deputy Mayor/Economic Development	20	.....	20	.....	.....	20
Office of Planning	86	−16	70	.....	.....	70
Housing and Community Development	77	.....	77	.....	.....	77
Public and Assisted Housing	85	−7	78	.....	.....	78
Employment Services	246	.....	246	.....	.....	246
Business and Economic Development	47	−5	42	.....	.....	42
International Business	5	.....	5	2	2	7
Minority Business	21	−21	.....	.....	.....	.....
Housing Finance Agency	[1] (20)	.....	[1] (20)	.....	.....	[1] (20)
Appeals and Review	1	.....	1	1	1	2
Equalization and Review	2	.....	2	.....	.....	2
Consumer and Reg. Affairs	897	−89	808	.....	.....	808
Public Service Commission	79	.....	79	4	4	83
People's Counsel	22	.....	22	1	1	23
Total, economic development and regulation	1,588	−138	1,450	8	8	1,458
Public safety and justice:						
Police Department	5,002	.....	5,002	400	1,100	6,102
Fire Department	2,032	.....	2,032	.....	.....	2,032
Court of Appeals	81	.....	81	5	5	86
Superior Court	1,173	−8	1,165	55	119	1,284
D.C. Court System	80	.....	80	.....	8	88
Corporation Counsel	239	−18	221	.....	.....	221
Public Defender Service	[1] (125)	.....	[1] (125)	[1] (22)	[1] (22)	[1] (147)
Pretrail Services Agency	76	.....	76	7	7	83
Corrections	3,390	.....	3,390	655	655	4,045
Parole	112	.....	112	.....	.....	112
National Guard	35	.....	35	2	2	37
Emergency Preparedness	46	.....	46	11	11	57
Judicial Disabilities and Tenure	2	.....	2	.....	.....	2
Law Revision Comm	3	.....	3	.....	.....	3

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA—Continued

Agency	Authorized 1989	Adjustment	1990 base	Increases	Recommended by Committee	Total authorized in 1990
Criminal Justice	31	−10	21			21
Civilian Complaint		10	10	9	9	19
Total, public safety and justice	12,302	−26	12,276	1,144	1,916	14,192
Public education system:						
Board of Education	10,619		10,619			10,619
University	1,365		1,365			1,365
D.C. School of Law	[1] (65)		[1] (65)			[1] (65)
Education Licensure Commission	6		6	3	3	9
Library	458		458	8	8	466
Arts and Humanities	14		14			14
Total, public education system	12,462		12,462	11	11	12,473
Human supprt services:						
Human Services	5,784	−806	4,978	229	264	5,242
Recreation	608	−38	570			570
Aging	20		20			20
Human Rights	54	−54				
Human Rights and Minority Business		68	68			68
Latino Affairs	14	−1	13			13
Commission for Women	8		8			8
D.C. Energy Office	11		11			11
Total, human support services	6,499	−831	5,668	229	264	5,932
Public works:						
Public Works	1,926	−201	1,725			1,725
D.C. Taxicab Commission	32		32			32
Total, public works	1,958	−201	1,757			1,757
Total, general fund operating	37,088	−1,308	35,780	1,392	2,199	37,979
Water and sewer enterprise:						
Utility administration	1,287		1,287	160	160	1,447
Washington Aqueduct	[1] (275)		[1] (275)			[1] (275)
Total, water and sewer	1,287		1,287	160	160	1,447
Lottery and charitable games	124		124			124
Cable television	13		13	6	6	19
Total, enterprise funds	1,424		1,424	166	166	1,590
Total, operating expenses	38,512	−1,308	37,204	1,558	2,365	39,569

[1] Not included in totals.

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of $112,971,000 for fiscal year 1990 for the various departments, agencies, and activities funded by this appropriation. This is an increase of $3,035,000 from fiscal year 1989 adjusted, 1990 base.

A comparative summary by agency follows:

GOVERNMENTAL DIRECTION AND SUPPORT

Agency/activity	1989 adjusted (1990 base)	Budget estimates 1990	House reported bill	Committee recommendation
Council of the District of Columbia	$8,067,000	$8,213,000	$8,213,000	$8,213,000
District of Columbia Auditor	784,000	805,000	805,000	805,000
Advisory Neighborhood Commissions	1,172,000	1,172,000	1,172,000	1,172,000
Office of the Mayor	1,675,000	1,715,000	1,715,000	1,715,000
Office of the Executive Secretary	2,086,000	2,124,000	2,124,000	2,124,000
Office of the Inspector General	1,429,000	1,472,000	1,472,000	1,472,000
Office of Communications	496,000	508,000	508,000	508,000
Office of Intergovernmental Relations	2,190,000	2,218,000	2,218,000	2,218,000
Office of the Deputy Mayor for Operation/City Administrator	1,402,000	1,438,000	1,438,000	1,438,000
Office of Personnel	15,144,000	15,581,000	15,581,000	15,581,000
Department of Administrative Services	28,170,000	28,631,000	28,631,000	28,631,000
Contract Appeals Board	401,000	445,000	445,000	445,000
Office of the Deputy Mayor for Finance	179,000	184,000	184,000	184,000
Office of the Budget	1,928,000	1,980,000	1,980,000	1,980,000
Office of Financial Management	15,928,000	16,903,000	16,903,000	16,903,000
Department of Finance and Revenue	22,393,000	22,954,000	22,954,000	22,954,000
Board of Elections and Ethics	2,449,000	2,494,000	2,494,000	2,494,000
Office of Campaign Finance	1,095,000	1,123,000	1,123,000	1,123,000
Public Employee Relations Board	297,000	302,000	302,000	302,000
Office of Employee Appeals	1,324,000	1,358,000	1,358,000	1,358,000
District of Columbia Retirement Board	807,000	818,000	818,000	818,000
Council of Governments	370,000	383,000	383,000	383,000
Admission to Statehood	150,000	150,000	150,000	150,000
Total	109,936,000	112,971,000	112,971,000	112,971,000

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends $8,213,000 and 172 positions for the Council of the District of Columbia. This is an increase of $146,000 over the fiscal year 1989 allowance.

The Council exercises its legislative responsibilities through 10 standing committees. Proposed legislation is referred to an appropriate committee where all data collection, hearings, analysis and other related activities are conducted.

DISTRICT OF COLUMBIA AUDITOR

The Committee recommends the requested appropriation for fiscal year 1990 of $805,000 and 18 positions. This is $21,000 above and the same number of positions appropriated for fiscal year 1989. This appropriated request will maintain the current level of service. The D.C. Auditor is required to audit the accounts and operations of the D.C. government annually and certify revenue assumptions underlying budgetary and financial actions.

ADVISORY NEIGHBORHOOD COMMISSIONS

The amount recommended for fiscal year 1990 is $1,172,000. The commissions have the responsibility for advising the District government on matters of public policy and issues as planning, transportation, social services, health, safety, and sanitation, especially as they relate to their respective neighborhood commission areas. The 37 chartered ANC's, which are made up of 323 single-member districts, serve as a liaison between the District government and the community.

OFFICE OF THE MAYOR

The amount recommended for the Office of the Mayor is $1,715,000 and 27 positions, a decrease of $122,000 and 4 positions below the fiscal year 1989 level.

The Mayor, as chief executive officer of the D.C. government, has overall responsibility for the implementation of programs and the administration of District agencies. The Mayor interacts with State, national, and international representatives of both government and private sector businesses.

OFFICE OF THE SECRETARY

The Committee recommends the full budget request of $2,124,000 and 29 positions for fiscal year 1990. This is a decrease of $109,000 and two positions below the fiscal year 1989 budget level.

The Office of the Secretary serves as the administrative and logistical staff support to the Mayor and the immediate executive offices of the Mayor. The Office of the Secretary consists of two main entities, the Secretarial and the Archival and Records Management Unit.

OFFICE OF THE INSPECTOR GENERAL

The sum of $1,472,000 and 27 positions is recommended for the inspector general. This is a decrease of $104,000 below the fiscal year 1989 budget. The Office of the Inspector General is responsible for the prevention and detection of fraud, abuse, waste, and mismanagement in the programs and operations of the D.C. government. The fiscal year 1990 recommendation will maintain the current level of services.

OFFICE OF COMMUNICATIONS

The Committee recommends the sum of $508,000 and nine positions for the fiscal year 1990 budget. This amount is a decrease of $121,000 and two positions below the fiscal year 1989 allowance.

The Office of Communications has the responsibility of coordinating and disseminating official information to the news media and the public.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The Committee recommends the full fiscal year 1990 budget request of $2,218,000 and 31 positions for the Office of Intergovernmental Relations. This amount is a decrease of $252,000 and six positions below the fiscal year 1989 budgeted amount.

This office is responsible for controlling, on behalf of the chief executive, all matters relating to legislation both within the Council of the District of Columbia and the Congress of the United States, and for liaison with the White House, Federal agencies, and with governments in the metropolitan area.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The sum of $1,438,000 and 28 positions are recommended for the fiscal year 1990 budget for the City Administrator/Deputy Mayor for Operations. This amount is a decrease of $7,000 below the fiscal year 1989 budget, with no change in positions. This amount will enable the office to maintain the current level of services as provided the previous year and provide for the fiscal year 1990 pay adjustment.

The City Administrator/Deputy Mayor for Operations is the primary official designated to exercise the powers and duties of the Mayor during the Mayor's absence. She is also responsible for overseeing the operations and programs of the major operating departments.

OFFICE OF PERSONNEL

The Committee recommends the requested budget of $15,581,000 and 387 positions. This amount is a decrease of $968,000 and 31 positions below the fiscal year 1989 budget.

The Office of Personnel is responsible for a personnel system which recruits, develops, and retains an efficient, qualified work force necessary to carry out public policy within the parameters and requirements of applicable laws, statutes, and published policies.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee recommends $28,631,000 and 448 positions for fiscal year 1990. This is a decrease of $2,920,000 and 45 positions from the fiscal year 1989 allowance.

The Department of Administrative Services is responsible for providing support services to District operating agencies.

The recommendation includes $700,000, which the Committee understands, would be used to provide security services to the District

Courthouse. The Committee has recommended $1,500,000 elsewhere in the bill to allow the courts to contract with the U.S. Marshals Service for increased security services. This action means that this amount is not needed by the Department of Administrative Services for this purpose. The Committee directs that before this amount is applied to any purpose that a reprogramming be submitted to the Mayor, the Council, and the Congress for approval prior to the redirection of these funds to another purpose. The Committee further directs that the Department of Administrative Services take no action to reduce the level of security services or number of personnel assigned to the D.C. Courthouse prior to written official notification from the Joint Committee on Judicial Administration that other security arrangements have been made and the date they will be effective.

CONTRACT APPEALS BOARD

A total of $445,000 and seven positions for fiscal year 1990 are included in the bill for the Board.

The Contract Appeals Board hears, reviews, and decides upon all protests and appeals from the actions by contracting officers throughout the District government.

OFFICE OF DEPUTY MAYOR FOR FINANCE

The sum of $184,000 and three positions is recommended for the Deputy Mayor for Finance Office. This amount is $1,000 and two positions below the fiscal year 1989 budget.

A primary mission of the Deputy Mayor for Finance is to maintain a coordinated financial management system to budget, collect, provide expenditure control and properly account for the sources and uses of District funds annually.

OFFICE OF THE BUDGET

The sum of $1,980,000 and 47 positions is recommended for the fiscal year 1990 budget. This amount is $104,000 and four positions below the fiscal year 1989 budget and the same as the House.

The Office is responsible for development and administration of the District of Columbia operating and capital budgets.

OFFICE OF FINANCIAL MANAGEMENT

A total of $16,903,000 and 282 positions is recommended for the Office of Financial Management for fiscal year 1990. This is a decrease of $600,000 and 15 positions below the allowance for fiscal year 1989.

This Office is responsible for operating the central accounting office; operating, maintaining and improving the financial management system; administering the centralized pay and retirement system; operating the Districtwide computer center; administering the Treasury Management Program; developing, implementing and monitoring accounting policies and systems applicable to District agencies.

DEPARTMENT OF FINANCE AND REVENUE

The fiscal year 1990 recommendation is for $22,954,000 and 566 positions. This amount reflects a decrease of $113,000 and one position below the 1989 budget level.

The Office is responsible for administering and enforcing the District's tax law; conducting research on revenue sources and alternative tax systems; advising the Mayor and District Council on tax policy, programs, and revenues; and recording deeds and other written instruments affecting a person's right, title, or interest in real or personal property in the District of Columbia and providing assistance and information to taxpayers and citizens.

BOARD OF ELECTIONS AND ETHICS

The Committee's recommendation for the Board is for $2,494,000 and 34 positions. This is a decrease from fiscal year 1989 of $142,000. The Board of Elections and Ethics is charged with administering and enforcing the election laws of the District of Columbia.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends $1,123,000 and 14 positions for fiscal year 1990. This amount is a decrease of $6,000 below the fiscal year 1989 allowance.

The Office of Campaign Finance is responsible for independently administering and enforcing District laws pertaining to campaigns for elected officials, lobbyist activities, and conflict of interest and financial disclosure and ethical standards for public officials.

PUBLIC EMPLOYEE RELATIONS BOARD

The Committee's recommendation for the board is for $302,000 and four positions, an increase of $5,000 over the fiscal year 1989 appropriation.

The Public Employees Relations Board is responsible for the impartial resolution of labor-management disputes in the District government.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends $1,358,000 and 24 positions for fiscal year 1990. This is a decrease of $84,000 below fiscal year 1989.

The Office is responsible for hearing any employee appeal of a final agency decision affecting a performance rating, an adverse action, a reduction in force, the resolution of a grievance, an erroneous employee payment, a privacy and records management decision, or the classification of a position. Appeals may be heard by a three-member panel constituting a quorum. An appeal from a decision of the panel may be taken at the option of the adversely affected party either to the full five-member board or to the Superior Court of the District of Columbia.

DISTRICT OF COLUMBIA RETIREMENT BOARD

The Committee recommends a total of $818,000 and 10 positions for the District's Retirement Board. This is an increase of $11,000 over fiscal year 1989.

The general fund amount will not substantially increase until total expenditures represent a 20- to 80-percent split of the net administrative cost to the total administrative cost.

The retirement board controls and manages the retirement funds for police officers, firefighters, judges, and teachers. It also certifies the contributions required of the District and Federal governments and of employees covered by the Retirement Reform Act, Public Law 96–122.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The Committee recommends $383,000 for fiscal year 1990. This is an increase of $13,000 over fiscal year 1989.

The Metropolitan Washington Council of Governments is the cooperative association of the 16 major cities and counties in the metropolitan area.

ADMISSION TO STATEHOOD

The Committee recommends $150,000 for the Statehood Commission and the Statehood Compact Commission, it is the same amount as allowed by the House with no increase from the fiscal year 1989 budget.

DISTRICT OF COLUMBIA COMMISSION ON BASEBALL

No request, nor recommendation, is made for the Baseball Commission in fiscal year 1990. The Commission expects that its operations will be fully supported by private contributions, as it has been in fiscal years 1988 and 1989.

Economic Development and Regulation

The Committee recommends $137,913,000 for fiscal year 1990. This amount is an increase of $14,242,000 from fiscal year 1989 adjusted, 1990 base.

Following is a tabulation of the allocated funds by agency or department:

ECONOMIC DEVELOPMENT AND REGULATION

Agency/activity	1989 adjusted (1990 base)	Budget estimates, 1990	House reported bill	Committee recommendation
Office of the Deputy Mayor for Economic Development	$1,642,000	$1,672,000	$1,672,000	$1,672,000
Office of Planning	3,583,000	3,678,000	3,678,000	3,678,000
Department of Housing and Community Development	14,733,000	14,833,000	14,833,000	14,833,000
Department of Public and Assisted Housing	18,366,000	29,340,000	29,340,000	29,340,000
Department of Employment Services	39,678,000	40,066,000	40,066,000	40,066,000
Office of Business and Economic Development	5,412,000	5,463,000	5,463,000	5,463,000
Office of International Business	489,000	497,000	497,000	497,000
Housing Finance Agency	1,126,000	2,167,000	2,167,000	2,167,000
Board of Appeals and Review	52,000	136,000	136,000	136,000
Board of Equalization and Review	162,000	164,000	164,000	164,000

ECONOMIC DEVELOPMENT AND REGULATION—Continued

Agency/activity	1989 adjusted (1990 base)	Budget estimates, 1990	House reported bill	Committee recommendation
Department of Consumer and Regulatory Affairs	32,270,000	33,084,000	33,084,000	33,084,000
Public Service Commission	4,360,000	4,791,000	4,791,000	4,791,000
Office of the People's Counsel	1,798,000	2,022,000	2,022,000	2,022,000
Total	123,671,000	137,913,000	137,913,000	137,913,000

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The Committee recommends $1,672,000 for the Office of the Deputy Mayor for Economic Development and 20 positions. This is the same as the budget request and the House-reported bill.

The Deputy Mayor for Economic Development was established to develop a comprehensive, cohesive, economic development program for the District and to coordinate all programs, policies, strategies, proposals, and functions related to economic and community development in the District of Columbia. The fiscal year 1990 recommendation strengthens the office's strategic planning unit. The recommendation continues support for the Office of Banking and Financial Institutions, which reports to the Deputy Mayor for Economic Development, and assists in the office's partnership ventures with banks and financial institutions in the design and implementation of community reinvestment initiatives, especially in the underserved areas of the city.

OFFICE OF PLANNING

The Committee recommends $3,678,000 for the Office of Planning along with 70 positions, a decrease of 16 positions below the current number of staff and $199,000 below the fiscal year 1989 appropriation. This is the same as the House bill and the budget request.

The Committee's recommendation will enable the Office to continue its efforts to plan for the physical growth and development of the District of Columbia. The Office will continue to implement the comprehensive plan and process amendments and refinements to the plan, as appropriate. A major initiative of fiscal year 1990 will be to continue efforts to bring zoning into full compliance with the comprehensive plan.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

For the Department of Housing and Community Development [DHCD] the Committee recommends $14,833,000 and 77 positions. This is the same number of positions and a decrease of $4,551,000 below the fiscal year 1989 appropriation.

The fiscal year 1990 budget, as submitted by the District, includes reductions in several DHCD programs, as follows:

Homesteading Program is reduced by $1,400,000 below the fiscal year 1989 appropriated level, to $700,000.

Home Purchase Assistance Program is decreased by $1,584,000 from last year's level. The remaining $5,514,000 will provide for approximately 380 loans.

Rehabilitation Loan Financing Program is reduced by $369,000 below the fiscal year 1989 appropriated level, to $2,000,000.

Housing Finance for Elderly, Dependent, and Disabled Program is decreased by $873,000 from the fiscal year 1989 level to a requested total of $150,000.

Mortgage Default Prevention Program, no request is made for this program in fiscal year 1990.

Building and Site Program is reduced by $200,000 from the fiscal year 1989 level, to a requested level of $800,000 in fiscal year 1990.

The Department of Housing and Community Development was established to implement the District's housing policies and to support its efforts in community development.

DEPARTMENT OF PUBLIC AND ASSISTED HOUSING

The fiscal year 1990 recommendation for the Department of Public and Assisted Housing is $29,340,000 and 78 positions. The fiscal year 1990 nonappropriated budget includes $65,049,000 and 825 positions in Federal funds and $17,910,000 in other revenue.

The Department was established by Reorganization Plan No. 1 of 1987 to implement the District's housing policies and to ensure the provision of safe, decent, and sanitary low-cost public and subsidized housing to those residents of the District of Columbia who are eligible for such housing. Funds and positions have been transferred in from the Department of Housing and Community Development [DHCD]. The programs transferred are the Tenant Assistant Program, the Private Unit Leasing Program, the Resident Maintenance Program, the general operating subsidy, and the public housing staff training. In addition to these funds that were transferred in, funds have been recommended to establish an Office of Fair Housing.

The nonappropriated funds are primarily from Federal and other revenue. The Federal funds include the Federal subsidy for low rent housing which represents over 52 percent of the operating budget for low rent housing and the Federal subsidy for section 8 housing.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends $40,066,000 and 246 positions for the Department of Employment Services for fiscal year 1990. This is a decrease of $1,887,000 below the fiscal year 1990 appropriated level. The recommended amount is the same as requested in the budget and the House bill.

The Department of Employment Services provides opportunities for citizens to prepare for, find, and maintain gainful employment; provides income maintenance to mitigate the effects of unemployment; and ensures the quality of working conditions for wage earners by protecting their health, safety, rights, and benefits. In this role, the Department operates more than 30 programs with both local funds and Federal grants.

Of the amount provided $31,000,000 will support 13 job training programs and 17,880 client recipients. The Summer Youth Program will serve 6,500 youths between ages 14 to 21; the In-School Program will provide 3,250 junior and senior high school students

with work experience after school and on weekends; and the Out-of-School Program will provide year-round work experience for 570 youths between the ages of 16 and 24.

Project Success provides job placement or employment training to graduating high school seniors in need of that assistance. In fiscal year 1990 it is estimated that 500 such seniors will participate in the program.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The Office of Business and Economic Development is responsible for stimulating, creating, and attracting new employment opportunities; undertaking industrial development initiatives to provide employment centers; developing commercial projects in neighborhood commercial corridors and in the central business district that can benefit from revitalization efforts. The Office is also charged with attracting and retaining business; promoting tourism and delivering management and technical assistance to small business on behalf of the District of Columbia.

For these activities the Committee recommends $5,463,000 and 42 positions in fiscal year 1990, the same as the budget request and the House allowance. The recommended amount reflects a reduction below the fiscal year 1989 level of $1,497,000 and five positions.

OFFICE OF INTERNATIONAL BUSINESS

The Committee recommends $497,000 and seven positions for the Office of International Business. This is the same as the House allowance and the budget estimate, and is $7,000 below and two positions above the fiscal year 1989 appropriated amounts.

The Office of International Business is responsible for promoting Washington, DC, as an ideal city for international business in order to encourage and attract international firms and governments as well as national firms to locate or expand their international trade operations in the District. The Office also encourages the utilization of manpower resources of the District, thereby increasing vital employment opportunities for District citizens. The activities of the Office support the Mayor and Deputy Mayor for Economic Development in their efforts to promote the local economy, attract new businesses, expand the employment opportunities for District residents, and increase the District's tax base.

MINORITY BUSINESS OPPORTUNITY COMMISSION

No funds are recommended for the Minority Business Opportunity Commission in fiscal year 1990. The responsibilities of the Commission are transferred to the new Department of Human Rights and Minority Business under the Human Support Services appropriation account.

D.C. HOUSING FINANCE AGENCY

The Committee recommends $2,167,000 and 20 positions for the Housing Finance Agency. This amount is the same as the budget estimate and the House allowance.

The agency is a legally separate corporate instrumentality of the D.C. government, which issues tax-exempt bonds. The proceeds from these bonds are used to assist in financing affordable home-ownership and rental housing to low- and moderate-income District residents.

BOARD OF APPEALS AND REVIEW

The Committee recommends two positions and $136,000 for the Board of Appeals and Review. The amount recommended is the same as the request and the House allowance, and represents an increase of $84,000 and one position above the fiscal year 1989 appropriation.

The Board is the administrative agency that provides the final remedy for aggrieved citizens appealing decisions resulting from citations for housing code violations on multiple unit buildings and residential rental property issued by the Department of Consumer and Regulatory Affairs.

BOARD OF EQUALIZATION AND REVIEW

The Committee recommends $164,000 and two positions for the Board of Equalization and Review. This is the same as the amount requested in the budget and the House allowance.

The Board is responsible for ensuring that real property in the District is assessed at 100 percent of its estimated market value and that the assessments are in equalization.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends $33,084,000 and 808 positions for the Department of Consumer and Regulatory Affairs. The amounts recommended are the same as the budget request and the House allowance, and represents a decrease of $4,450,000 and 89 positions below the fiscal year 1989 appropriated amounts.

The Department of Consumer and Regulatory Affairs is the major regulatory agency in the District. It is charged with regulating business activities, land and building use, occupational and professional conduct and standards, rental housing and condominiums, health and social services care facilities. The reductions have been made maintaining the following program priorities: (1) public health and safety programs as building, housing, and service facility inspections; (2) licensing and revenue generating programs as occupational and professional licensing, insurance and civil infractions; (3) direct support programs as consumer complaint services and enforcement services; and (4) indirect support programs such as administrative support.

PUBLIC SERVICE COMMISSION

The Committee recommends 83 positions and $4,791,000 for the Public Service Commission. These amounts are the same as the budget request and the House allowance, and four positions and $431,000 above the fiscal year 1989 allowance. The Commission has ratemaking and other regulatory authority over the electric, gas,

and telephone companies, and all security transactions taking place in the District of Columbia.

OFFICE OF THE PEOPLE'S COUNSEL

The Office of the People's Counsel acts as an advocate on behalf of District consumers of natural gas, electric, telephone, and taxi services in all matters affecting rates or service. The Committee recommends the full budget request and House allowance in fiscal year 1990 of $2,022,000 and 23 positions for the office. The recommendation represents an increase of $154,000 and one position above the fiscal year 1989 allowance.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of $861,191,000 in fiscal year 1990 for the public safety and justice activities funded in this appropriation.

A comparative summary by agency follows:

PUBLIC SAFETY AND JUSTICE

Agency/activity	1989 adjusted (1990 base)	Budget estimates 1990	House reported bill	Committee recommendation
Metropolitan Police Department	$207,157,000	$232,385,000	$232,411,000	$255,560,000
Fire Department	86,488,000	99,618,000	99,618,000	99,618,000
Police and fire retirement system	120,600,000	132,100,000	132,100,000	132,100,000
Judges retirement system	2,600,000	3,200,000	3,200,000	3,200,000
Court of Appeals	4,398,000	4,707,000	4,707,000	4,996,000
Superior Court	54,267,000	62,339,000	62,339,000	64,939,000
D.C. Court System	20,080,000	20,178,000	20,178,000	22,125,000
Office of the Corporation Counsel	12,860,000	13,384,000	13,384,000	13,384,000
Settlements and judgments	10,608,000	15,700,000	15,700,000	15,700,000
Public Defender Service	5,583,000	7,008,000	7,008,000	7,008,000
Pretrial Services Agency	3,054,000	3,124,000	3,124,000	3,124,000
Department of Corrections	193,855,000	227,465,000	227,465,000	227,465,000
Board of Parole	4,983,000	5,524,000	5,524,000	5,524,000
National Guard	1,255,000	1,385,000	1,385,000	1,385,000
Office of Emergency Preparedness	2,702,000	2,756,000	2,756,000	2,756,000
Commission on Judicial Disabilities and Tenure	124,000	126,000	126,000	126,000
Judicial Nomination Commission	37,000	37,000	37,000	37,000
Law Revision Commission	214,000	218,000	218,000	218,000
Office of Criminal Justice Plans and Analysis	1,117,000	1,139,000	1,139,000	1,139,000
Civilian Complaint Review Board	766,000	787,000	787,000	787,000
Total	732,748,000	833,180,000	833,206,000	861,191,000

METROPOLITAN POLICE DEPARTMENT

The Committee recommends $255,560,000 and 6,102 positions for the Metropolitan Police Department for fiscal year 1990. This is $48,403,000 above the current year and $23,149,000 and 700 positions above the House bill.

The recommendation includes funds to hire an additional 1,000 police officers and 100 new cadet positions. Of the additional police officer positions, 300 were contained in the District's budget request, and the other 700 are authorized by H.R. 1502, the District of Columbia Police Authorization and Expansion Act of 1989, as re-

ported by the Committee on Governmental Affairs, which also authorizes $23,149,000 for the fiscal year 1990 cost of the officers. Of this amount, $17,576,000 is for salaries, $1,757,000 for benefits, $1,410,000 for uniforms and equipment, and $2,406,000 for other support materials.

These officers will assist the Metropolitan Police in its efforts to stem the increase in drug-related crime in the city. Resources will be used to close down open-air drug markets and increase police visibility enough to be a substantial deterrent to reopening these markets. The Committee recognizes that it will not be possible for the District to hire 700 officers early enough in the fiscal year to require the use of all of the funds provided for that purpose. Therefore, the Committee would consider reprogramming requests for increased recruitment efforts and other measures designed to deal with the current emergency.

The Metropolitan Police Department estimates that during fiscal year 1990 there will be more than 1,400,000 emergency calls for police service and more than 13,600 narcotics arrests.

The Metropolitan Police Department is the primary law enforcement agency of the District of Columbia. The department's overall mission is to ensure public safety through the protection of life and property.

FIRE DEPARTMENT

The Committee recommends $99,618,000 and 2,032 positions for the Fire Department in fiscal year 1990. This is the same as the budget request and the House bill, and an increase of $13,130,000 above fiscal year 1989.

The Fire Department operates 33 engine companies, 17 aerial ladder companies, 26 ambulances, 4 rescue squads, 1 fire boat, and 1 HAZ MAT company, to respond to hazardous materials incidents.

The recommended amount includes funds to enhance emergency ambulance services, including a paramedic training program to train EMT's to become paramedics and evaluation of advanced life support skills of emergency medical technicians.

The Fire Department is responsible for providing fire prevention, firefighting, and emergency ambulance services throughout the District of Columbia.

POLICE AND FIRE RETIREMENT SYSTEM

The Committee recommends $132,100,000 for the police and fire retirement system. This is the same as the House bill and $11,500,000 above the fiscal year 1989 level. This amount includes $118,100,000 in net pay-as-you-go payments; $11,800,000 in inflation/amortization; and $2,200,000 attributable to new benefits changes.

The police and fire retirement system represents the District's contribution to the District of Columbia police and fire retirement fund as required by section 142 of the D.C. Retirement Act, Public Law 96-122. After its transfer to the retirement fund, the appropriation provides annuity payments to metropolitan police officers and firefighters retired under the disability and service retirement program.

JUDGES RETIREMENT SYSTEM

The Committee recommends $3,200,000 for the judges retirement fund. This is the same as the House bill and $600,000 above the fiscal year 1989 level.

The judge retirement system represents the District's contribution to the D.C. judges retirement fund, as required by section 142 of the D.C. Retirement Reform Act, Public Law 96–122. After its transfer to the retirement fund, the appropriation provides annuity payments to Superior Court and Court of Appeals judges retired under the disability and service retirement program.

COURT OF APPEALS

The Committee recommends $4,996,000 and 86 positions for the Court of Appeals of the District of Columbia. This is $289,000 above the budget request and the House bill, and $598,000 and five positions above the fiscal year 1989 level. The recommended increase will enable the Court of Appeals to more effectively and efficiently handle the increased caseload as a result of the additional police and number of drug cases prosecuted.

The Court of Appeals is the highest court for the District of Columbia and reviews all civil and criminal appeals from the Superior Court, appeals from the administrative agencies of the District, disciplinary actions of the Board of Professional Responsibility, as well as a number of special proceedings.

SUPERIOR COURT

The Committee recommends $64,939,000 and 1,284 positions. This amount is a net increase of $10,293,000 over the fiscal year 1989 level and 111 in the number of positions.

The Committee recommends an increase of eight associate judges and related staff for the Superior Court. Chief Judge Fred Ugast has testified that, because of the current and projected caseload resulting from the additional police officers, the court could use a minimum of 8 new judges; with the adding of the 700 police the courts anticipate 7,000 additional case filings per year. These judges will permit a like number of judges to be assigned to the Criminal Division, increasing the total number assigned to that division to more than 30 of the 58 total judges on the court. As with the funds appropriated for the Metropolitan Police, the Committee recognizes that these judges will not be nominated or confirmed by the start of the fiscal year, so the Committee has recommended that the funds remain available until expended so that they can be used for their intended purpose and possibly reduce the requirement in fiscal year 1991. In addition, the Committee would consider a reprogramming request, and intends that the court explore various options, to meet the current violent crime caseload emergency.

The recommended judges will permit Judge Ugast to address the critical emergency arising from increasing numbers of violent crime cases by transferring judges and staff from the Civil and Family Divisions to handle added load of violent crime cases. This is only a short-term solution and cannot be carried on for more

than 6 to 9 months due to the serious additional backlog that would occur in the Civil and Family Divisions.

The Committee recommendation is a conservative response to the actual need of the Superior Court for judicial manpower, and relates strictly to the increase of 700 police officers. Judge Ugast testified that the current needs of the court for additional judicial manpower are as follows:

Felonies	9
Misdemeanors	1
Juveniles	1
Civil	4
Total	15

The Superior Court is the District's unified court of general jurisdiction. It is the trial court with original jurisdiction over all criminal, civil, tax, and probate cases, as provided for in title II of the D.C. Code, "Organization and Jurisdiction of the Courts."

D.C. COURT SYSTEM

The Committee recommends $22,125,000 and 88 positions for the D.C. Court system for fiscal year 1990. This is $1,947,000 above the House bill.

The Committee recommendation includes $1,500,000 for enhanced courthouse security. Security is currently provided by the Department of Administrative Services of the District government. When the D.C. main courthouse opened in 1978 there were 45 security officers assigned to the D.C. Courts' complex. In 1982 a District government review of the needs for courthouse security concluded that 32 to 33, at a minimum, security people were required. According to testimony by court officials, fewer than 30 are currently assigned to courthouse security.

Court officials stated that altercations in the hallways are more and more frequent as a result of increased drug-related violent crime cases coming to the courthouse. According to a 1988 report by a U.S. Marshal Service security expert:

> The record high per capita murder rate in the District of Columbia, the existence of various drug rings, and the apparent inability of the District of Columbia government to upgrade security in the Superior Court complex places the judiciary at risk in this high-threat environment. The U.S. District Court for the District of Columbia, located across the street from the Superior Court, has undergone a significant security upgrade.

The report recommended a program that utilizes contract guards who are trained, certified, deputized, and supervised by the U.S. Marshal Service. The estimated annual cost of this security program is $1,500,000. The Committee has recommended that this amount be included, and directs that the courts and District include this amount in the budget base for the court system in future years.

Also included is $318,000 and eight positions being transferred from the Superior Court budget. The District Council approved the transfer of these funds and related court reporter positions, howev-

er, inadvertently failed to add them to the court system's budget to complete the transfer. The Committee recommends these funds be included to complete the Council's intended action.

The Committee is recommending an additional $129,000 which restores funds for premiums for judge's liability insurance, staff training, and funds for staff overtime to better handle the increasing caseloads in the D.C. courts.

The court system is responsible for providing administrative and financial management support to the District's Superior Court and Court of Appeals.

OFFICE OF THE CORPORATION COUNSEL

For the Office of the Corporation Counsel, the Committee recommends $13,384,000 and 221 positions in fiscal year 1990. This is the same as the budget estimate and the House bill, and a decrease of $103,000 and 18 positions below the fiscal year 1989 level. The reductions approved in the fiscal year 1989 supplemental are continued in the fiscal year 1990 budget. Increases are provided in the areas of expert witnesses, depositions, and transcripts in order to secure expert witnesses and make timely payments to vendors which enhances the office's ability to litigate. Increased funding is also provided for the 1990 pay adjustment.

The Office of the Corporation Counsel is the legal office of the D.C. government. It conducts all legal business for the District of Columbia except the prosecution of adults for felonies and serious misdemeanors.

SETTLEMENTS AND JUDGMENTS

The Committee recommends $15,700,000 for fiscal year 1990 for the payment of settlements and judgments. This is the same as the budget estimate and the House bill, and an increase of $5,092,000 over the current year's level. Expenditures for settlements and judgments have increased because of the increased exposure of municipalities to lawsuits, expanded grounds for liability, and an increase in the amounts awarded in judgments and appellate decisions.

PUBLIC DEFENDER SERVICE

The Committee recommends $7,008,000 and 147 positions for the Public Defender Service. This is $1,425,000 and 22 positions more than the fiscal year 1989 level, and the same as the budget estimate and the House bill. Additional positions are included due to the increasing number of arrests of persons qualifying for court-appointed counsel.

The Public Defender Service provides legal representation for indigent persons in criminal, juvenile, and mental health commitment matters at both the trial and appellate levels.

PRETRIAL SERVICES AGENCY

For the Pretrial Services Agency, the Committee recommends $3,124,000 and 83 positions. This is the same as the House bill and the budget request. This agency provides for the drug testing of

each arrestee brought to the Superior Court, they provide background information about all arrestees for use in determining eligibility for pretrial release, followup services designed to ensure that individuals granted release return to court, supervising pretrial releasees and reporting violations to the court and to the U.S. attorney's office, and coordinating the activities of the third-party custody organizations that serve the District.

DEPARTMENT OF CORRECTIONS

The Committee recommends $227,465,000 and 4,045 positions for the Department of Corrections. This amount is $33,610,000 and 655 positions above the fiscal year 1989 level. These sums will provide for the operation of 10 correctional facilities, community correctional centers, and $36,311,000 for the expense of housing D.C. Code violators in Federal Bureau of Prisons facilities. The amount recommended is $5,064,000 above the budget estimate for the payment to the Bureau of Prisons. This increased allowance is to be derived from funds available to the Department for other purposes. This amount was forgiven in fiscal year 1989 so that additional funds would be available for police overtime.

The Committee has included $20,300,000 as an advance appropriation to complete the construction of the correctional treatment facility [CTF], bringing the total cost to $85,000,000. The Congress has previously appropriated $50,000,000 for the CTF, which is expected to be available to accept prisoners in late 1991. This will bring the total Federal commitment to the facility to $70,300,000, or 80 percent of the total cost. The House has provided for the additional cost by providing increased borrowing authority in the capital outlay portion of the bill. The Committee has recommended concurring with this allowance and provided the funds directly from Federal sources rather than requiring the District to borrow in the municipal bond market.

The Committee also recommends $72,000,000 in capital borrowing authority for the Department of Corrections. Of this amount, $45,000,000 will be used to construct an 800- to 1,000-bed medium-security prison facility at the Lordon Correctional Complex. An additional $22,000,000 will be used to plan and design four additional facilities at that location.

The Committee shares the concern expressed by the House concerning the need to mitigate the adverse effects of the construction of the new correctional treatment facility being built in southeast Washington on the historic Congressional Cemetery and the adjacent residential neighborhood. However, the Committee strongly disagrees with the suggestion that the building be configured to place the bulk of the building away from the cemetery and residential neighborhood. Rather the Committee directs that the building be constructed as quickly as is practical. The Committee directs that the District need not consult with the Cemetery Association, the Commission of Fine Arts, and residents about mitigating design elements. The Department of Corrections should make these matters a topic of discussion at its regular monthly meetings with residents of the neighborhood. Further, the Committee directs that the

District need not report to the committee's of Congress on the results of these consultations.

The Committee also shares the concern about the effect of water runoff from the construction site of the CTF onto the Congressional Cemetery. The Committee understands that the problem exists only due to the construction and will be corrected when the building and landscaping are complete. The Committee does not believe that consulting with the Federal Bureau of Prisons will serve any useful purpose, and directs the District Department of Public Works to inform the Committee of any plan it may have developed for relieving this problem during construction. If no plans have been made to relieve the runoff caused by the construction, DPW should develop such a plan, or consult with the Corps of Engineers to ensure that no damage occurs to the Congressional Cemetery.

This recommendation provides for consolidation of the housing of all Youth Act offenders in a single treatment-intensive facility and provision for transition of the former youth facility into a new adult medium security facility. Other increases are provided for the costs of housing D.C. Code violators in Federal institutions, halfway houses, and other State prisons, and county jails, and the projected increases in the cost of energy and communications

The Department of Corrections protects the public by holding pretrial and convicted persons in a secure setting and by increasing the probability that those placed in its care will live law-abiding lives after their release. Toward this objective, the department provides educational training and counseling opportunities to inmates during incarceration.

BOARD OF PAROLE

The Committee recommends $5,524,000 and 112 positions for the Board of Parole. This is the same as the budget request and the House bill. The appropriated budget will enable the board to effectively manage an increasing workload resulting from the increased prison population.

The Board of Parole is charged with the responsibility of determining if and when an offender should be released on parole; establishing the terms and conditions of parole; supervising parolees in the community; and deciding if and when parole should be revoked.

NATIONAL GUARD

The Committee recommends $1,385,000 and 37 positions for the D.C. National Guard. This is the same as the budget estimate and the House bill. The Committee's recommendation will provide increased funding for additional staff support to enable the National Guard to expand its community involvement.

The National Guard provides community service programs to the District in addition to its more traditional public safety and military activities. They include operating an annual 10-day youth leadership camp for selected high school students, participating in various District and community ceremonial functions, and sponsoring numerous charitable activities.

The D.C. National Guard consists of 26 Army and 13 Air Force National Guard units with an authorized strength of 4,050.

OFFICE OF EMERGENCY PREPAREDNESS

The amount recommended, $2,756,000 and 57 positions, for the Office of Emergency Preparedness is the same as the budget estimate and the House bill.

The agency has the primary responsibility for directing, administering, and coordinating emergency management responsibilities for the District of Columbia. As mandated by law, the agency provides the personnel and administrative support to maintain an annual 24-hour daily executive command and communications center. A backup emergency operations center is also maintained at the District's youth center in Lorton, VA.

The 11 new positions are required to adequately staff the Executive Command Center. During emergencies the command center becomes the center for coordinating personnel and resources.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends $126,000 and two positions for the Commission on Judicial Disabilities and Tenure for fiscal year 1990. This is the same as the House bill and the budget estimate, and $2,000 below the fiscal year 1989 allowance.

The Commission on Judicial Disabilities and Tenure has jurisdiction over all active and senior judges of the D.C. courts, that is, the Superior Court of the District of Columbia and the D.C. Court of Appeals, in four specific areas: (1) a judge's conduct warranting disciplinary action; (2) involuntary retirement of a judge for reasons of health; (3) evaluation of a judge who seeks reappointment at the end of his or her term; and (4) review of a retiring judge who wishes to continue performing judicial duties as a senior judge.

JUDICIAL NOMINATION COMMISSION

The Committee recommends the full budget request for the Judicial Nomination Commission in fiscal year 1990, $37,000. The Commission is responsible for selecting and recommending nominees to the President to fill judicial vacancies in the D.C. court system. The recommended amount is the same as the budget estimate and last years level.

LAW REVISION COMMISSION

The Committee recommends $218,000 and three staff for the 17-member Law Revision Commission. This is the same amount as requested and contained in the House bill, and is $2,000 below the amount provided in fiscal year 1989.

The Law Revision Commission is responsible for modernizing the laws of the District of Columbia, many of which were initially enacted in the 18th century.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The Committee recommends $1,139,000 for the Office of Criminal Justice Plans and Analysis, along with 21 positions. This represents

a reduction of $1,102,000 and 10 positions below the 1989 amount, and is the same as the amount requested and the House allowance. These reductions represent a transfer-out of resources available to the Civilian Complaint Review Board, which has been established as an independent agency.

The Office of Criminal Justice Plans and Analysis is the District government's central unit for data collection and analysis of the criminal justice system.

CIVILIAN COMPLAINT REVIEW BOARD

The Committee's recommendation for the Civilian Complaint Review Board will permit the Board to begin operations as an independent agency.

The Civilian Complaint Review Board was created by D.C. Law 3-158 to receive, investigate, and adjudicate public complaints of excessive force, harassment, and improper language made against police officers and special police officers employed by the District government.

The Committee recommends $787,000 and 19 positions for the Board in fiscal year 1990. This is the same as the budget estimate and the House allowance.

Public Education System

A total of $691,120,000 is recommended for fiscal year 1990 for the operation of the public education system of the District of Columbia.

A comparative summary by agency follows:

PUBLIC EDUCATION SYSTEM

Agency/activity	1989 adjusted (1990 base)	Budget estimates 1990	House reported bill	Committee recommendation
Board of Education	$452,403,000	$500,579,000	$500,579,000	$502,346,000
Teachers' Retirement and Annuity Fund	70,100,000	86,300,000	86,300,000	86,300,000
University of the District of Columbia	74,310,000	76,088,000	76,088,000	76,088,000
District of Columbia School of Law	1,948,000	3,440,000	3,440,000	3,440,000
Education Licensure Commission	450,000	570,000	570,000	570,000
Public Library	18,231,000	18,849,000	18,849,000	18,849,000
Commission on the Arts and Humanities	3,507,000	3,527,000	3,527,000	3,527,000
Total	620,949,000	689,353,000	689,353,000	691,120,000

BOARD OF EDUCATION (PUBLIC SCHOOLS)

The Committee recommends $502,346,000 and 10,619 positions for the D.C. Board of Education in fiscal year 1990. This is an increase of $49,943,000 over the fiscal year 1989.

The Committee recommendation includes an additional $1,347,000 for after-school activities. The Committee received information from both the Parents United for the D.C. Public Schools that after-school extracurricular activities programs in District schools received inadequate resources compared to schools of similar size in Montgomery County, MD, and Fairfax County, VA.

These activities can provide students with relatively safe places to spend their out-of-school hours and constructive alternatives to street life. Activities, such as language enrichment, clubs, remedial programs, school newspapers, debate teams, and similar activities form the type of programs that could be expanded.

The Committee has become aware of the drug prevention program for junior high school students of the Options Program located at the National Children's Museum. This program was developed by the National Learning Center in response to the national drug crisis. The program provides an intervention program of educational therapy for high-risk students age 10 to 14. In addition to a computer-based individualized instruction in basic reading, writing, math, and social studies, students are exposed to enrichment programs in science, video animation production, and computer graphics. Students who complete the program increase standardized test scores by 2 to 4 years within 4 months. The program also provides counseling and home visits to whatever extent is necessary for each student, along with health screening, psychological, and social services needed by students. Given the program's potential for preventing drug use among these students the Committee is recommending $420,000 to permit the public schools to contract for 70 to 100 slots. The D.C. Public Schools will select the students placed into this program.

The District of Columbia public schools provide preschool, kindergarten, elementary, secondary, and continuing education programs for more than 88,000 District students.

PUPIL MEMBERSHIP

The number of students in the District's public school system is expected to total 88,191 for the 1989–90 school year, an increase of 1,005 students above the enrollment for 1988–89. The following table shows annual pupil membership statistics from 1969–70 to the 1989–90 estimates:

PUPIL MEMBERSHIP, 1969–70 THROUGH 1989–90

Date	Enrollment	Change
October:		
1969	145,584	
1970	142,857	−2,727
1971	139,650	−3,207
1972	136,783	−2,867
1973	132,438	−4,345
1974	128,389	−4,049
1975	126,568	−1,821
1976	122,586	−3,982
1977	116,595	−5,991
1978	113,858	−2,737
1979	106,156	−7,702
1980	99,225	−6,931
1981	94,425	−4,800
1982	91,105	−3,320
1983	88,843	−2,262
1984	87,397	−1,446
1985	87,092	−305
1986	86,405	−687

PUPIL MEMBERSHIP, 1969–70 THROUGH 1989–90—Continued

Date	Enrollment	Change
1987	87,539	+1,134
1988	87,186	−353
1989	88,191	+1,005

TOTAL RESOURCES

A total of $559,128,000 in operating funds will be available for the District's public schools during fiscal year 1990 from the following sources:

Total resources

Item	*Amount*
Operating expenses:	
Appropriation recommended in bill	$502,346,000
Federal grants	53,405,000
Private and other funds	3,377,000
Total operating expenses	559,128,000

TEACHERS' RETIREMENT AND ANNUITY FUND

The Committee recommends $86,300,000 for payment to the teachers' retirement and annuity fund. This fund provides payments to teachers retired under the Disability and Service Retirement Program and for survivor benefits and refund payments of retirement contributions made by teachers leaving the retirement program before attaining retirement eligibility. This amount is the same as the budget request and the same as the House bill.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends $76,088,000 and 1,365 positions for the University of the District of Columbia in fiscal year 1990. This is the same as the House bill and the budget estimate.

The University offers 6 certificate programs, 44 associate degree programs, 68 baccalaureate, and 17 masters degrees programs in the sciences, liberal arts, career, and professional studies.

The University of the District of Columbia is the Nation's only exclusively urban land-grant university. As a land-grant institution it has a mandate to teach as well as to engage in basic and applied research and carry the results of that research to the community through extension programs and services.

DISTRICT OF COLUMBIA SCHOOL OF LAW

The Committee recommends $3,440,000 and 65 positions for the D.C. School of Law, this is a net increase of $1,492,000 over the fiscal year 1989 budget.

The Committee expects that with the establishment of the D.C. School of Law, that the focus of any clinical programs would give high priority to the needs of the poor and indigent population of the District of Columbia. Increases are recommended for rent costs

of the newly leased facilities for the law school and to meet other expenditure needs as utility, communication, travel, and pay costs.

EDUCATION LICENSURE COMMISSION

The Committee recommends $570,000 and nine positions for the Education Licensure Commission, formerly known as the Educational Institution Licensure Commission. The commission is responsible for licensing and regulating private, postsecondary degree-granting institutions, maintaining the records of closed schools, and approving courses for veterans' educational benefits.

The amount recommended is the full amount requested and the same as the House bill, and represents an increase of $114,000 and three positions.

PUBLIC LIBRARY

The Committee recommends $18,849,000 and 466 positions for the Public Library. This is an increase of $334,000 and eight positions over the fiscal year 1989 allowance. These amounts are the same as the budget request and the House bill.

The primary program for the fiscal year 1990 is opening of the Shepherd Park Branch Library, located in ward 4 on upper Georgia Avenue. Other increases are provided for purchase of books, energy, telephone, and pay costs.

The Public Library was created to furnish books and other printed matter and information service convenient to the homes and offices of all residents of the District of Columbia.

COMMISSION ON ARTS AND HUMANITIES

For the Commission on the Arts and Humanities the Committee recommends a total of $3,527,000 and 14 positions in fiscal year 1990. This sum is $665,000 below the fiscal year 1989 allowance and the same as the House bill and the budget request.

The amount recommended reflects three new initiatives: The Community-Based Arts Program, the Arts Co-op Program, and the Arts-on-Wheels Program. These initiatives will be funded by reductions in other program areas.

The Commission of the Arts and Humanities serves simultaneously as the District of Columbia's municipal arts agency and as its designated State arts agency.

HUMAN SUPPORT SERVICES

The Committee recommends a total of $827,918,000 and 5,932 positions, an increase of $97,581,000 and 264 positions over fiscal year 1989 adjusted, 1990 base for the agencies and departments under the human support services appropriation title.

A comparative summary follows:

HUMAN SUPPORT SERVICES

Agency/activity	1989 adjusted (1990 base)	Budget estimates 1990	House reported bill	Committee recommendation
Department of Human Services	$610,833,000	$694,271,000	$699,745,000	$701,765,000
Department of Recreation	32,603,000	33,706,000	33,706,000	33,706,000
Pay-as-you-go capital, Recreation	547,000	547,000	547,000	547,000
Office on Aging	13,699,000	13,728,000	13,728,000	13,728,000
D.C. General Hospital	44,430,000	46,293,000	46,293,000	46,293,000
Unemployment compensation	2,940,000	4,393,000	4,393,000	4,393,000
Disability compensation	16,516,000	18,611,000	18,611,000	18,611,000
Department of Human Rights and Minority Business Development	2,760,000	2,830,000	2,830,000	2,830,000
Office on Latino Affairs	1,980,000	1,994,000	1,994,000	1,994,000
Commission for Women	407,000	415,000	415,000	415,000
Energy Office	3,622,000	3,636,000	3,636,000	3,636,000
Total	730,337,000	820,424,000	825,898,000	827,918,000

DEPARTMENT OF HUMAN SERVICES

The Committee recommends a total of $701,765,000 and 5,242 positions, a net increase of $85,210,000 and 542 positions below the fiscal year 1989 budget. The fiscal year 1990 Federal funds budget is $374,005,000 and 3,707 positions, a decrease of $13,404,000 and 348 positions below the fiscal year 1989 level. This reflects a decrease in the Federal subsidy (Public Law 98–621); this is the second consecutive annual decrease. The private and other funds budget is $7,275,000 and 29 positions, a decrease of $480,000 below the fiscal year 1989 amount.

The Committee is recommending an increase of $2,020,000 to fund a program to seek out and provide treatment on demand for female drug abusers who are pregnant. The District currently has no specific program for pregnant female drug abusers that is capable of dealing with their varied medical and dependence problems. The percentage of women passing through the Alcohol and Drug Abuse Services Administration central intake division has increased in recent years from 26 percent in 1986 to 31 percent in 1987, the most recent years for which data is available. The numbers of these women whom are pregnant is also increasing. Hospitals are reporting striking increases in the so-called cocaine babies—babies who are born with an addiction to cocaine. The District also has one of the highest infant mortality rates in the Nation, in 1987 the infant mortality rate was 19.6 percent.

The Committee intends that the District contract with an outside drug treatment group with expertise in providing such services and be prepared to report to the Committee periodically and in oversight hearings on the status and progress of this program.

The recommended amounts will provide increased funding to enhance the computer services of the automated client eligibility determination system [ACEDS] and the automated data processing system [ADP]. This will automate the eligibility process; reduce the AFDC, food stamp, and Medicaid error rates; and continue providing ADP services. Increased funding is requested to match the Federal allocation for the State Student Incentive Grant Program and

to fund the expansion of job training services and the stipend program of the Office on Self-Sufficiency.

The Committee recommends funds to maintain critical maternal and child health contracts; fund various enhancements in the Medicaid Program including a 2-percent rate increase for outpatient hospital services; fund the expansion of the cancer education and prevention service; staff the 24-bed Hurt Home for emotionally disturbed children; supplement the declining Federal subsidy, Public Law 98–621; support the mental health systemwide pharmaceutical and laboratory supply requirement; and fund the St. Elizabeths outpatient support independent living contractual services.

Funds are also provided to maintain homemaker and chore services at current eligibility level standards; to continue providing quality services for the mentally retarded and developmentally disabled such as transportation, specialized homecare, in-home support, despite care, day programs, and case management; and to increase basic training services for the disabled.

The Department of Human Services provides social, economic, and health support services for those in need

DEPARTMENT OF RECREATION

The sum of $33,706,000 and 570 positions are recommended for the department's activities during fiscal year 1990. The department develops and provides a comprehensive recreation program for all residents of the District from preschoolers to senior citizens.

The recommended amount represents a net decrease of $1,194,000 below the fiscal year 1989 allowance and a reduction of 38 positions.

This recommendation will allow the department to place emphasis on reaching those youth who are a risk of becoming delinquents, drug abusers, or teenage parents, and breaking the cycle of deferred maintenance of recreational facilities. Increases are provided for the Student Tutorial and Recreational Support Program [STARS], and the Latin Youth Center.

In order to provide for these high-priority programs, reductions are required in the hours of operation at pools and recreation centers; limiting staff training; reducing vacant permanent positions; and eliminating temporary positions.

FINANCING PAY-AS-YOU-GO CAPITAL PROJECTS

The Committee recommends $547,000 to finance pay-as-you-go capital projects in order to enable the Department of Recreation to make minor and major repairs and renovations to recreation facilities.

OFFICE ON AGING

The fiscal year 1990 recommendation for the Office on Aging is $13,728,000 and 20 positions. This amount is an increase of $29,000 over the fiscal year 1989.

The Office on Aging was created to develop a comprehensive system of health and social services for the District's elderly and to

administer the provisions of the Older Americans Act, Public Law 89–73.

In fiscal year 1990, the Office plans to provide 979,775 congregate meals; 450,000 Home-delivered meals; and provide escort service in 516,800 instances.

D.C. GENERAL HOSPITAL PAYMENT

The sum of $46,293,000 is recommended for fiscal year 1990 for D.C. General Hospital. This amount is a decrease of $4,640,000 below the fiscal year 1989 level. Management improvements at the hospital have resulted in the hospital becoming more self-sufficient resulting in a declining need for direct support from the District government.

The D.C. General Hospital Commission was established by D.C. Law 1–134, to insure that any D.C. resident needing medical care and unable to obtain it elsewhere, can be treated and, if necessary, admitted to the hospital, and to insure that he will receive efficient, economical, quality hospital care, and services. No District resident will be refused care because he is unable to pay.

UNEMPLOYMENT COMPENSATION FUND

The sum of $4,393,000 is recommended for the unemployment compensation fund for fiscal year 1990. This amount is the same as the budget request and the House bill and represents an increase of $1,453,000 over fiscal year 1989. Additional funding is required in fiscal year 1990, as the number of claimants is projected to be 1,950.

The unemployment compensation fund is a statutory program established by D.C. Code, section 46–101 et seq., to provide unemployment compensation to eligible former District government employees during periods of unemployment.

DISABILITY COMPENSATION FUND

The Committee recommends $18,611,000 for the disability compensation fund for fiscal year 1990. This amount is an increase of $1,611,000 over fiscal year 1989.

The disability compensation funds are provided for District government employees who are injured on the job with workers' compensation, permanent and temporary disability compensation, burial expense in case of death, compensation for surviving dependents, and, where practicable, vocational rehabilitation.

OFFICE OF HUMAN RIGHTS

The Committee recommends that funds for the Office of Human Rights be transferred to the new Department of Human Rights and Minority Business Development, an explanation of which follows.

DEPARTMENT OF HUMAN RIGHTS AND MINORITY BUSINESS DEVELOPMENT

The Committee recommends $2,830,000 and 68 positions for fiscal year 1990. The Department was established to ensure an end to illegal discriminatory practices in employment, housing and com-

mercial space, public accommodations, educational institutions, and District government and private sector contracting. It was created through the reorganization of the Office of Human Rights and the administrative office of the Minority Business Opportunity Commission. The Department is funded in fiscal year 1990 by the transfer of $1,714,000 and 47 positions from the Office of Human Rights, and $1,046,000 and 21 positions from the Minority Business Opportunity Commission.

OFFICE OF LATINO AFFAIRS

For the Office on Latino Affairs, the Committee's recommendation for fiscal year 1990 is $1,994,000 and 13 positions, a decrease of $90,000 and 1 position below fiscal year 1989.

The agency is required to carry out planning, coordination, and monitoring activities to ensure that the full range of education, employment, health, and social services available to District residents are made equally available to the Latino community.

COMMISSION FOR WOMEN

The Committee recommends a total of $415,000 and eight positions, a decrease of $5,000 below the fiscal year 1989 allowance.

The commission functions are to improve the economic status of women and their families through legislative initiatives; community-based forums; policy dialogs and roundtable discussions; public testimonies; debates; and educational conferences on socioeconomic issues. The commission provides an avenue for women's groups and organizations to coordinate efforts around specific issues important to women's roles in society and initiates and conducts programs to improve the status of women in the District of Columbia.

ENERGY OFFICE

An appropriation of $3,636,000 and 11 positions is recommended for the Energy Office in fiscal year 1990.

The Energy Office was established by D.C. Law 3-132, the Energy Act of 1980, to coordinate the energy activities occurring in the District of Columbia. The office prepares energy plans, identifies energy issues, prepares energy supply and demand forecasts, develops energy emergency contingency plans, and participates in various proceedings before the Public Service Commission.

The recommendation includes redirection of funds to the Complementary Energy Assistance Program to provide benefits to 176 additional clients for total client population served of 2,922 with an average monthly payment of $75.

PUBLIC WORKS

The Committee recommends a total of $223,898,000 and 1,757 positions for the activities to be funded under this account during fiscal year 1990.

A comparative summary by agency follows:

PUBLIC WORKS

Agency/activity	1989 adjusted (1990 base)	Budget estimates 1990	House reported bill	Committee recommendation
Department of Public Works	$99,803,000	$101,312,000	$101,312,000	$101,312,000
Pay-as-you-go capital, Public Works	2,168,000	3,080,000	3,080,000	3,080,000
Taxicab Commission	1,820,000	1,820,000	1,820,000	1,820,000
Washington Metropolitan Area Transit Commission	86,000	86,000	86,000	86,000
Washington Metropolitan Area Transit Authority	99,544,000	114,000,000	114,000,000	114,000,000
School transit subsidy	3,600,000	3,600,000	3,600,000	3,600,000
Total	207,021,000	223,898,000	223,898,000	223,898,000

DEPARTMENT OF PUBLIC WORKS

The Committee's recommendation is $101,312,000 and 1,725 positions, a decrease of $5,415,000 and 201 positions below the fiscal year 1989 appropriation and the same as the budget request and the House bill.

Reductions have been made in departmentwide programs including building operation and maintenance, rat baiting, fleet maintenance, streetlight conversions, dead tree removal, pavement markings, traffic signals, alley cleaning, and park maintenance. In addition, 353 positions have been reduced and 152 others have been redirected to the Fleet Management Administration.

Program increases are recommended for the Eastern Market Preservation and Development Corporation. The recommendation also includes funds redirected to provide added funds for snow removal, the Bicentennial Commission, courier licensing within the Bicycle Office, and the D.C. Advisory Task Force for Neighborhood Off-Street Parking.

The Department of Public Works is responsible for maintaining the District's physical infrastructure, collecting and disposing of solid waste, administering motor vehicle regulations, and maintaining all of the District's vehicles and equipment except those of the Departments of Police, Fire, Public Schools, and Corrections.

The Department is specifically responsible for the District's 1,157 miles of roadway, 303 bridges, 496 acres of green space, 1,300 signalized intersections, 67,300 streetlights, 14,000 parking meters, 299,000 registered vehicles, 184,000 licensed drivers, 1,800 miles of sanitary/combined sewers, 1,286 miles of water mains, and 3,189 vehicles and items of equipment.

PAY-AS-YOU-GO CAPITAL PROJECTS

The Committee recommends $3,080,000 for pay-as-you-go capital projects, which will primarily finance the purchase of large items of equipment for the department's public space maintenance programs.

TAXICAB COMMISSION

The Committee has included $1,820,000 and 32 positions for the Taxicab Commission, a decrease of $125,000 below the 1989 approved level.

The D.C. Taxicab Commission is responsible for the regulation of taxicabs and passenger vehicles for hire in the District.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee recommends the full requested appropriation of $86,000 for the Commission for fiscal year 1990. This is the same as the 1989 level, the budget request, and the House allowance.

The Commission administers and carries out the delegated powers of the Washington metropolitan area regulation compact. The compact confers upon the commission jurisdiction over the regulation and improvement of specified transportation within the metropolitan area.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The sum of $114,000,000 is recommended for fiscal year 1990. This amount is an increase of $12,436,000 over the fiscal year 1989 budgeted level.

The responsibility of the transit authority includes the planning and construction of a 103-mile Metrorail system, the establishment of recommended fares; and the determination of funding sources for the various programs. During fiscal year 1990 the authority is expected to provide over 290,000,000 Metrorail and Metrobus passenger trips in the Washington metropolitan area.

The Committee recommends that the transit authority undertake an evaluation of effective tactile warnings for edge detection on the passenger platforms at Metrorail stations.

Every year people are injured and some are killed in falls from rail transit platforms; many of those injuries and fatalities can be prevented through the use of enhanced tactile warnings. It is currently possible to comply with guidelines for tactile warnings promulgated by the American National Standards Institute without providing any real warning for transit riders. However, the Urban Mass Transit Administration reported in late 1987 on research it had conducted showing it is possible to specify the surface characteristics of an effective tactile warning for use at transit platform edges. The transit authority should undertake evaluations of systems to confirm the results of the UMTA research, to assist them in determining the best tactile edge detection warnings for use in future stations and routine replacement of current systems.

SCHOOL TRANSIT SUBSIDY

The recommended amount for the school transit subsidy is $3,600,000, a decrease of $300,000 from fiscal year 1990. This program provides a subsidy for reduced fare transportation of schoolchildren who use Metrobus or Metrorail for educationally related transportation.

During fiscal year 1990 the student ridership on Metrobus will continue to decline because more students will be traveling on Metrorail.

Washington Convention Center Fund

The Committee recommends $7,874,000 for the Washington Convention Center in fiscal year 1990. This amount is an increase of $600,000 over fiscal year 1989.

The recommended amount will finance the difference between the convention center's estimated operating revenue of $5,500,000 and its operating costs of $13,374,000.

The Washington Convention Center was constructed to foster the economic revitalization goals of the District of Columbia through convention and tourism promotion.

Repayment of Loans and Interest

The Committee recommends approval of the budget request of $251,474,000 for fiscal year 1990. This allowance is $15,678,000 above the 1989 appropriation.

The repayment of loans and interest provides funds for cash outlays for debt service on the District's long-term borrowing to finance capital project expenditures, and a portion of the amortized cost for private hospitals.

Repayment of General Fund Deficit

The Committee recommends that a total of $19,558,000 be budgeted to help reduce the general fund deficit. To date, the District has reduced its accumulated deficit by 43 percent, from $387,509,000 at the end of fiscal year 1980 to $218,872,000 at the end of fiscal year 1988. The District has been able to reduce the deficit by adhering to generally accepted accounting principles.

The District has made significant progress in eliminating this deficit in recent years, and this level will continue that progress. The following table provides a chronology of the reductions that have been made in the District's accumulated general fund deficit since fiscal year 1980:

GENERAL FUND ACCUMULATED DEFICIT

Fiscal year ending	Noncash	Cash	Total
September 30, 1980	$203,509,000	[1] $184,000,000	[2] $387,509,000
Reduction during fiscal year 1981	(14,001,000)	−92,000,000	[3] −77,999,000
September 30, 1981	217,510,000	92,000,000	309,510,000
Reduction during fiscal year 1982		−13,061,000	−13,061,000
September 30, 1982	217,510,000	78,939,000	296,449,000
Reduction during fiscal year 1983		[4] −17,038,000	[4] −17,038,000
September 30, 1983	217,510,000	61,901,000	279,411,000
Adjustment (internal services fund deficit)	7,909,000		7,909,000
Reduction during fiscal year 1984		[5] −17,460,000	[5] −17,460,000
September 30, 1984	225,419,000	44,441,000	269,860,000
Reduction during fiscal year 1985		[6] −24,926,000	[6] −24,926,000
September 30, 1985	225,419,000	19,515,000	244,934,000
Reduction during fiscal year 1986	−538,000	−19,515,000	[7] −20,053,000
September 30, 1986	224,881,000		224,881,000
Reduction during fiscal year 1987	−20,288,000		[7] −20,288,000
September 30, 1987	204,593,000		204,593,000
Increase during fiscal year 1988	+14,279,000		[7] +14,279,000
September 30, 1988	218,872,000		218,872,000
Reduction during fiscal year 1989	−20,000,000		−20,000,000
September 30, 1989 (est.)	198,872,000		198,872,000

GENERAL FUND ACCUMULATED DEFICIT—Continued

Fiscal year ending	Noncash	Cash	Total
Reduction during fiscal year 1990	−20,000,000		−20,000,000
September 30, 1990 (est.)	178,872,000		178,872,000

[1] Amount District government had planned to borrow at the end of fiscal year 1980. See p. 1032, of fiscal year 1984 D.C. Hearings.
[2] In addition, an imbalance of $66,208,300 in the capital budget of the D.C. Department of Transportation was funded through (1) a reprogramming of $28,475,700 in the Supplemental Appropriations Act for fiscal year 1979 (Public Law 96–38) (see p. 162, Senate Report No. 96–224) and (2) new budget (obligational) authority of $37,733,100 in the D.C. Appropriations Act for fiscal year 1981 (see p. 53, House Report No. 96–1271).
[3] Includes $51,400,000 in additional revenues, $9,699,000 reclassification of nonaccrual employee annual leave, $6,400,000 in expenditure reductions, and $10,500,000 in accounting adjustments.
[4] Budgeted at $20,000,000.
[5] Budgeted at $15,000,000.
[6] Budgeted at $20,100,000.
[7] Budgeted at $20,000,000 reduction.

Short-Term Borrowings

The Committee recommends approval of $10,997,000 for interest on short-term borrowings. These funds will be used to pay interest as well as costs incurred in issuing short-term revenue anticipation notes which will allow the District government to meet its seasonal cash flow needs.

Optical and Dental Benefits

The Committee recommends approval of $2,569,000 for vision and dental care benefits for nonunion D.C. government employees and their dependents.

Energy Adjustments

The bill includes a reduction of $2,000,000 to the energy object class 30a, as requested.

Equipment Adjustment

The bill includes a reduction of $6,100,000 in object class 70 (equipment) to be distributed by the Mayor within one or several of the various appropriation headings in the bill.

Personal Services Adjustment

The bill includes a reduction of $31,550,000 to the personal services. This amount includes $15,400,000 in early-out savings for employees who retired in fiscal year 1989, $9,750,000 in personal services salary lapse, and $6,400,000 in anticipated savings from the nonextension of some temporary and term employee appointments.

CAPITAL OUTLAY

The total request of $164,350,000 is recommended for the city's fiscal year 1990 Capital Improvements Program. This allowance includes $134,650,000 and 17 projects to be funded from the general fund and $29,700,000 and 8 projects from the water and sewer enterprise fund.

A brief explanation of the Committee's recommendations for projects financed from the general fund is provided starting below. Projects financed by the water and sewer enterprise fund are de-

scribed under the water and sewer enterprise fund portion of the report. The following tabulation summarizes the amounts requested and recommended by general categories:

CAPITAL IMPROVEMENTS PROGRAM

Activity	Estimate	Recommended
Public building construction:		
Department of Corrections	$72,000,000	$92,300,000
Department of Recreation	2,644,000	2,644,000
D.C. General Hospital	4,000,000	4,000,000
Department of Public Works (governmental facilities)	300,000	300,000
Total, public building construction	78,944,000	99,244,000
Department of Public Works:		
Transportation facilities	32,552,000	32,552,000
Environmental facilities	2,854,000	2,854,000
Total, general fund	114,350,000	134,650,000
Water and sewer enterprise fund: Department of Public Works (utility administration)	29,700,000	29,700,000
Total, capital outlay	144,050,000	164,350,000

Public Building Construction

Department of Corrections.—The Committee recommends approval of $45,000,000 for the construction of a medium security prison, $5,000,000 for physical plant repairs, renovations, and emergencies, $22,000,000 for design and project management for the construction of new facilities and renovation of existing facilities, and $20,300,000 for the new correctional treatment facility to be constructed in the District of Columbia.

Department of Recreation.—The Committee recommends approval of $2,500,000 for a new recreation center at the McMillan Reservoir site and $144,000 for capital repairs at various recreation centers.

D.C. General Hospital.—The Committee recommends approval of $4,000,000 to purchase major equipment for the hospital's new ambulatory/critical care facility.

Department of Public Works (governmental facilities).—The Committee recommends approval of $300,000 for emergency, mechanical, electrical, and structural renovations and replacements.

DEPARTMENT OF PUBLIC WORKS (TRANSPORTATION)

The Committee recommends approval of $32,552,000 for seven projects as follows: $600,000 for highway-aid match; $3,200,000 for local street improvements; $500,000 for traffic safety improvements; $14,052,000 for bridge replacement and rehabilitation; $12,000,000 for roadway resurfacing; $200,000 for roadside improvements; and $2,000,000 for roadway reconstruction.

DEPARTMENT OF PUBLIC WORKS (ENVIRONMENTAL FACILITIES)

The Committee recommends approval of $720,000 for replacement and extension of storm sewers and $2,134,000 for major equipment acquisition.

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATIONS BY PROJECT

The following tabulation sets forth by project the District's capital improvements program as recommended in the bill:

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT

Project title	Estimate	Recommended
PUBLIC BUILDING CONSTRUCTION		
Department of Corrections:		
Medium security facility	$45,000,000	$45,000,000
General improvements	5,000,000	5,000,000
Master plan phase I	22,000,000	22,000,000
Correctional treatment facility		20,300,000
Total, Department of Corrections	72,000,000	92,300,000
Department of Recreation:		
New recreation center, McMillan Reservoir Site	2,500,000	2,500,000
General improvements	144,000	144,000
Total, Department of Recreation	2,644,000	2,644,000
D.C. General Hospital: Equipment acquisition	4,000,000	4,000,000
Department of Public Works: Emergency renovations	300,000	300,000
Total, public building construction	78,944,000	99,244,000
Department of Public Works: Transportation facilities:		
Bridge rehabilitation	14,052,000	14,052,000
Roadway resurfacing	12,000,000	12,000,000
Roadway reconstruction	2,000,000	2,000,000
Roadside improvements	200,000	200,000
Local street improvements	3,200,000	3,200,000
Traffic safety improvements	500,000	500,000
Highway-aid matching funds	600,000	600,000
Total, Department of Public Works (transportation facilities)	32,552,000	32,552,000
Department of Public Works: Environmental facilities:		
Storm sewer replacement and extensions	720,000	720,000
Major equipment acquisition	2,134,000	2,134,000
Total, Department of Public Works (environmental facilities)	2,854,000	2,854,000
Total, general fund	114,350,000	134,650,000
Water and Sewer Enterprise Fund: Department of Public Works, Water and Sewer Utility Administration:		
Replacement and extension of sanitary sewers	6,000,000	6,000,000
Replacement of Poplar Point Pumping Station	11,800,000	11,800,000
Rehabilitation of major capital facilities	2,500,000	2,500,000
Major utility equipment acquisitions	500,000	500,000
Anacostia Urban Retrofit Demonstration Project	700,000	700,000
Elevated water tank, Anacostia 2d high	2,900,000	2,900,000
Water main replacement and extension	4,800,000	4,800,000
Water meter replacements	500,000	500,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM, RECOMMENDATION BY PROJECT—Continued

Project title	Estimate	Recommended
Total, Department of Public Works (utility administration)	29,700,000	29,700,000
Total, capital outlay	144,050,000	164,350,000

DISTRICT OF COLUMBIA ENTERPRISE FUNDS

The Committee recommends a total of $209,582,000 for the activities funded through these appropriations. This allowance is $273,000 less than the 1989 appropriation, and the same as the budget estimate and House bill.

The following table summarizes by department and agency the amounts recommended in the bill compared with appropriations for fiscal year 1989, budget estimates for fiscal year 1990, and the House bill:

ENTERPRISE FUNDS

Agency/activity	1989 adjusted (1990 base)	Budget estimate 1990	House reported bill	Committee recommendation
Water and sewer enterprise fund:				
Utility administration	$169,801,000	$183,067,000	$183,067,000	$183,067,000
Washington Aqueduct	16,050,000	16,315,000	16,315,000	16,315,000
Total, water and sewer	185,851,000	199,382,000	199,382,000	199,382,000
Lottery and charitable games	8,050,000	8,600,000	8,600,000	8,600,000
Cable television	948,000	1,600,000	1,600,000	1,600,000
Total, enterprise funds	194,849,000	209,582,000	209,582,000	209,582,000

Department of Public Works (Water and Sewer Utility Administration)

The bill includes $183,067,000 and 1,447 positions in operating expenses from the water and sewer fund for the Department of Public Works—Utility Administration. This allowance reflects a decrease of $1,688,000 and an increase of 160 positions above the 1989 level.

The Water and Sewer Utility Administration of the Department of Public Works distributes potable water to District residences and businesses, and collects, treats, and disposes of waste water from the District and portions of the Maryland and Virginia suburbs.

Capital outlay.—The Committee recommends a total of $29,700,000 for eight projects financed from the water and sewer enterprise fund. Included in the Committee's recommendation are $11,800,000 for replacement of the Poplar Point Pumping Station; $6,000,000 for sanitary sewer replacement and extensions; $2,500,000 for the rehabilitation of major capital facilities; $500,000 for major utility equipment acquisitions; $700,000 for the Anacostia urban retrofit demonstration project; $2,900,000 for the elevated water tank Anacostia 2nd high; $4,800,000 for watermain replace-

ments and extensions; and $500,000 for the replacement of water meters.

Washington Aqueduct

The Committee recommends the appropriation of $16,315,000 and 275 positions for the operations of the Washington Aqueduct which collects, purifies, and pumps potable water for the District of Columbia, Arlington County, and approximately 40 square miles of Fairfax County. The appropriation recommended by the Committee is the same as the budget estimate and House reported bill.

Lottery and Charitable Games Control Board

The Committee recommends $8,600,000 and 124 positions for 1990, which is an increase of $550,000 above the 1989 level.

The lottery and charitable games fund was established in fiscal year 1983 to budget and account for the financial operations of the Lottery and Charitable Games Control Board. The board operates an instant lottery and four on-line numbers games.

Office of Cable Television

The Committee recommends $1,600,000 and 19 positions for this office during fiscal year 1990, which is $600,000 and nine positions above the 1989 level.

The Cable Television Communications Act of 1981 (D.C. Law 4-142) established the cable television enterprise fund to account for the financial operations of the Office of Cable Television according to enterprise fund standards. The Office of Cable Television monitors the installation and operation of the District's cable television system to ensure compliance with cable television laws and agreements.

GENERAL PROVISIONS

The bill contains various general provisions which are contained annually in appropriations bills. The following summarizes the Committee recommendations pertaining to these provisions:

The Committee has retained language in section 103 that requires District officials to obligate and expend the full amount appropriated for programs and activities of the Metropolitan Police Department and for repayment of general fund deficit. The Committee expects District officials to comply fully with this language which requires the obligation and expenditure of all funds included in the bill for the general fund deficit and the police department and prohibits any effort to reprogram or redirect the funds for other purposes, regardless of the circumstances.

The Committee has retained language in section 116 prohibiting the use of funds in the bill for publicity or propaganda purposes or implementation of any policy including boycott designed to support or defeat legislation pending before Congress or any State legislature.

Section 117 of the bill contains language prohibiting the use of Federal funds for abortion. This provision is the same that has been contained in the Senate version of the D.C. appropriations bill for several years.

Language in section 118 requires an annual plan by quarter and by project for any capital outlay borrowings.

The Committee has retained language in section 121 prohibiting the use of funds in the bill for implementation of a personnel lottery to hire police and firefighters.

The Committee has included section 123 which prohibits the use of Federal funds for a personal cook, chauffeur, or other personal servants for D.C. officers or employees.

Section 139 clarifies legislative language which will enable the Department of Education to release appropriated funds to the Washington Research Library Consortium.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI, OF THE STANDING RULES OF THE SENATE

Paragraph 7 of rule XVI requires that Committee reports on general appropriations bills identify each Committee amendment to the House bill "which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

Under the heading "Public safety and justice" the bill includes $4,836,000 to enable the courts of the District of Columbia to more effectively handle the increased drug and violent crime caseload.

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include "(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee."

Section 11-903 of the D.C. Code is amended as follows:

> The Superior Court shall consist of a chief judge and [fifty] *fifty-eight* associate judges [(seven of whom shall not be appointed until twelve months after the effective date of the District of Columbia Reorganization Act of 1970)].

Effective January 1, 1990 section 43 of the D.C. Code is amended as follows:

> **§ 43-1552. Water and water service supplied for the use of the government of the United States.**
>
> (a) All water and water services furnished from the District water supply system through any connection thereto for direct use by the government of the United States or any department, independent establishment, or agency thereof, situated in the District, except water and water services furnished to the United States for the maintenance, operation, and extension of the water system, shall be paid for at the rates for the furnishing and readiness to furnish water applicable to other water consumers in the District. All water and water services furnished from the District water supply system through any connection thereto for direct use by the government of the United States or any department, independent establishment, or agency thereof, situated outside the District in the States of Maryland or Virginia, except water and water services furnished to the United States for the maintenance, operation, and extension of the water system, shall be paid for at rates comparable to those which may be in effect and charged to state, municipal, or county agencies or other political authorities or jurisdictions within the respective states wherein said federal facilities may be situated for similar water service from the District water supply system: Provided, that conditions as to water pressure, quantity, rates of demand, and points of connection available or permissible at any time for service outside the District, if any, shall be fixed by the Mayor of the District of Columbia so as to fully protect the prior interests of water consumers within the District: Provided further, that as a

condition of service, at each point of federal connection to the water system of the District for service outside the District there shall be installed and maintained at the expense of the department, independent establishment, or agency of the United States which is to use water there from a suitable meter or meters and incidental vaults, valves, piping and recording devices, and such other equipment as the Mayor in his discretion deems necessary to control and record the use of water through each such connection. [Payment shall be made as provided in subsection (b) of this section. The provisions of §§ 43–1527, 43–1528, and 43–1529, relating, respectively, to enforcement of payment for water charges by penalty charge for late payment, by shutting off of the water supply for nonpayment, and the imposition of lien and sale of property, shall not apply in any case where water or water service is furnished to a building, establishment, or other place owned by the government of the United States and occupied by a department, independent establishment, or agency thereof.]

[(b) For the purpose of effectuating the provisions of subsection (a) of this section, there shall be included annually in the budget estimates of the Mayor (beginning with the budget estimates for the fiscal year beginning October 1, 1977) the estimated value, as determined by the Mayor, of the water and water services to be furnished to the United States during the fiscal year for which the budget estimates are prepared, based on the rates for water and water services that will be in effect during such fiscal year. There shall be appropriated annually to the District, subject to subsequent adjustment within 2 fiscal years, out of any money in the Treasury not otherwise appropriated, a sum corresponding to the estimated value of water and water services to be furnished to the United States: Provided, that nothing contained in this subsection shall be deemed to relieve the United States of its obligation to make payments to the District for water and water services furnished prior to October 1, 1977: Provided further, that notwithstanding any other provision of law, outstanding payments for water and water services furnished by the District prior to October 1, 1977, shall be advanced and paid, subject to subsequent adjustment within 2 fiscal years, to the District by the United States on October 1, 1977. (May 18, 1954, 68 Stat. 102, ch. 218, title I, § 106; Sept. 30, 1966, 80 Stat. 857, Pub. L. 89–610, title V, § 503; 1973 Ed., § 43–1541; Oct. 6, 1977, 91 Stat. 1093, Pub. L. 95–122, § 1(1).]

"(b)(1) Beginning in the second quarter of fiscal year 1990 and thereafter, the government of the District of Columbia shall bill directly on a quarterly basis and in advance for water services provided to all buildings, establishments, or other places owned by the Government of the United States. Bills for each such building, establishment, or place shall be directed to the Federal department, independent estab-

lishment, or agency responsible for paying other utility charges for the location. The District government shall adjust its individual billings to reflect actual usage of water services not later than 2 years after the conclusion of each quarter.

"(2) Each Federal department, independent establishment, or agency responsible for making payments described in paragraph (1) for utility services to buildings, establishments, or other places shall pay from funds available to it, quarterly on the first day of each fiscal quarter to the account in the United States Treasury designated or established for 'Federal Payment for Water and Sewer Services,' the amount billed by the District government for water services to be furnished. Amounts in the account shall be made available to the District government on the 5th day of each fiscal quarter but in no case later than 30 days after payments are received from Federal agencies.

"(3) The amount or time period for late payment of water charges involving a building, establishment, or other place owned by the Government of the United States imposed by the District of Columbia shall not be different from those imposed by the District of Columbia on its most favored customer."

§ 43–1612. Sanitary sewer service charges for United States government.

(a) The sanitary sewer service charges prescribed herein shall be applicable to all sanitary sewer services furnished by the sanitary sewage works of the District through any connection thereto for direct use by the government of the United States or any department, independent establishment, or agency thereof, and such charges shall be predicated on the value of water and water services received by such facilities of the government of the United States or any department, independent establishment, or agency thereof from the District water supply system. Payment of the said sanitary sewer service charge shall be made as provided in subsection (b) of this section [: Provided, that the aggregate amount of such sanitary sewer service charge for each fiscal year shall be determined in the manner prescribed in § 43–1607: Provided further, that the obligation to pay for sanitary sewer services received by the government of the United States or any department, independent establishment, or agency thereof shall be with respect to such service furnished on and after July 1, 1954].

[(b) For the purpose of effectuating the provisions of subsection (a) of this section, there shall be included annually in the budget estimates of the Mayor (beginning with the budget estimates for the fiscal year beginning October 1, 1977) the estimated value, as determined by the Mayor, of the sanitary sewer services to be furnished to the United States during the fiscal year for which the budget estimates are prepared, based on the rates for sanitary

sewer services that will be in effect during such fiscal year. There shall be appropriated annually to the District, subject to subsequent adjustment within 2 fiscal years, out of any money in the Treasury not otherwise appropriated, a sum corresponding to the estimated value of sanitary sewer services to be furnished to the United States: Provided, that nothing contained in this subsection shall be deemed to relieve the United States of its obligation to make payments to the District for sanitary sewer services furnished prior to October 1, 1977: Provided further, that, notwithstanding any other provisions of law, outstanding payments for sanitary sewer services furnished by the District prior to October 1, 1977, shall be advanced and paid, subject to subsequent adjustment within 2 fiscal years, to the District by the United States on October 1, 1977. (May 18, 1954, 68 Stat. 108, ch. 218, title II, § 212; 1973 Ed., § 43–1611; Oct. 6, 1977, 91 Stat. 1093, Pub. L. 95–122, § 1(2).]

"(b)(1) Beginning in the second quarter of fiscal year 1990 and thereafter, the government of the District of Columbia shall bill directly on a quarterly basis and in advance all buildings, establishments, or other places owned by the Government of the United States for the sanitary sewer services it receives. The District government shall adjust its individual billings to reflect actual usage of sanitary sewer services not later than 2 years after the conclusion of each quarter.

"(2) Each Federal department, independent establishment, or agency responsible for making payments described in paragraph (1) for utility services to buildings, establishments, or other places shall pay from funds available to it, quarterly on the first day of each fiscal quarter to the account in the United States Treasury designated or established for 'Federal Payment for Water and Sewer Services,' the amount billed by the District government for sanitary sewer services to be furnished. Amounts in the account shall be made available to the District government on the 5th day of each fiscal quarter but in no case later than 30 days after payments are received from Federal agencies.

"(3) The amount or time period for late payment of water charges involving a building, establishment, or other place owned by the Government of the United States imposed by the District of Columbia shall not be different from those imposed by the District of Columbia on its most favored customer.".

Effective January 1, 1990 subsection (d) of section 207 of the District of Columbia Public Works Act of 1954 (Public Law 364—May 18, 1954; 68 Stat 106) is amended as follows:

(d) [Wherever a property upon which a sanitary sewer service charge is imposed uses water from the water supply system of the District for an industrial or commercial purpose in such manner that the water so used is not discharged into the sanitary sewage works of the District, the quantity of water so used and not discharged into the

sanitary sewage works of the District may be excluded in determining the sanitary sewer service charge on such property, if such exclusion is previously requested in writing by the owner or occupant thereof. Upon such request, the quantity of water so used and not discharged into the sanitary sewage works of the District shall be measured by a device or devices approved by the Commissioners, installed and maintained without cost to the District, and the sanitary sewer service charge to be imposed on such property shall be not more than 60 percentum of the water charge which would have been charged such property if the amount of water so used and not discharged into the sanitary sewage works of the District had not been included in the amount of water used by such property: *Provided,* That all water from the water supply system of the District used by such property shall be paid for at established rates, whether or not such water is discharged into the sanitary sewage works of the District. Where, in the opinion of the Commissioners, it is not practicable to install a measuring device to determine continuously the quantity of water used for such industrial or commercial purposes and not discharged into the sanitary sewage works of the District, the Commissioners shall determine periodically, in such manner and by such methods as the Commissioners may prescribe, the quantity of water from the water supply system of the District discharged into the sanitary sewage works of the District, and the sanitary sewage service charge shall be based on such estimated quantity of water at the percentage authorized by this paragraph. Any dispute as to such estimated amount shall be decided by the Commissioners and such decision shall be final; and in the event the owner or occupant fails to furnish and maintain such measuring devices or to facilitate the periodic determinations by the Commissioners as prescribed herein, then the privilege of excluding some portion of the water used from the District water supply system from the charges for sanitary sewer service shall be forfeited and the charges for sanitary sewer service shall be based on the full amount of the water used from the District water supply system.]

"Whenever a property upon which a sanitary sewer service charge is a public park, or uses water from the water supply system of the District for an industrial or commercial purpose in such a manner that the water so used is likewise not discharged into the sanitary sewage works of the District, the quantity of water so used and not discharged into the sanitary sewage works of the District may be excluded in determining the sanitary sewer service charge on such property, if such exclusion is previously requested in writing by the owner or occupant thereof.".

Section 101(c) of Public Law 100–202 is amended as follows:

[SEC. 132. Beginning with the fiscal year 1988, amounts appropriated for any fiscal year as the Federal payment to

the District of Columbia under the District of Columbia Self-Government and Governmental Reorganization Act, as amended (D.C. Code, section 47-3406), shall not be subject to apportionment and shall be paid by the Secretary of the Treasury to the District of Columbia no later than 15 days after the beginning of the fiscal year for which they are appropriated (or no later than 15 days after the date of the enactment of the appropriating Act, if later).]

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount of bill	Committee allocation	Amount of bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1990: Subcommittee on the District of Columbia	540	538	560	[1] 560
Projections of outlays associated with budget authority recommended in the bill:				
1990	.....	.....	.....	[2] 533
1991	.....	.....	.....	.....
1992	.....	.....	.....	4
1993	.....	.....	.....	12
1994 and future year	.....	.....	.....	4
Financial assistance to State and local governments for 1990 in the bill	.....	538	.....	538
	Direct loans		Loan guarantees	
Credit authority estimates, fiscal year 1990	.....	.....	.....	.....

[1] Includes outlays from prior-year budget authority.
[2] Excludes outlays from prior-year budget authority.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1989 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1990

[Amounts in dollars]

Item (1)	1989 appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recommendation (5)	Senate committee recommendation compared with (+ or –)		
					1989 appropriation (6)	Budget estimate (7)	House allowance (8)
FEDERAL FUNDS							
Federal payment to the District of Columbia	430,500,000	430,500,000	430,500,000	430,500,000	---	---	---
Federal payment for water and sewer services	32,040,000	34,740,000	34,740,000	8,685,000	-23,355,000	-26,055,000	-26,055,000
Federal contribution to retirement funds	52,070,000	52,070,000	52,070,000	52,070,000	---	---	---
Transitional payment for Saint Elizabeths Hospital	20,000,000	15,000,000	15,000,000	15,000,000	-5,000,000	---	---
Federal payment for inaugural expenses	2,300,000	---	---	---	-2,300,000	---	---
(By transfer)	(1,000,000)	---	---	---	(-1,000,000)	---	---
Drug emergency	---	---	---	31,772,000	+31,772,000	+31,772,000	+31,772,000
Criminal Justice initiative	20,000,000	---	---	---	-20,000,000	---	---
Advance appropriation, fiscal year 1991	---	---	---	20,300,000	+20,300,000	+20,300,000	+20,300,000
Total, Federal funds to District of Columbia	556,910,000	532,310,000	532,310,000	558,327,000	+1,417,000	+26,017,000	+26,017,000
Appropriations, fiscal year 1990	(556,910,000)	(532,310,000)	(532,310,000)	(538,027,000)	(-18,883,000)	(+5,717,000)	(+5,717,000)
Advance appropriations, FY 1991	---	---	---	(20,300,000)	(+20,300,000)	(+20,300,000)	(+20,300,000)
DISTRICT OF COLUMBIA FUNDS							
Operating Expenses							
Governmental direction and support	(118,439,000)	(112,971,000)	(112,971,000)	(112,971,000)	(-5,468,000)	---	---
Rescission	(-7,190,000)	---	---	---	(+7,190,000)	---	---
Economic development and regulation	(144,616,000)	(137,913,000)	(137,913,000)	(137,913,000)	(-6,703,000)	---	---
Rescission	(-17,026,000)	---	---	---	(+17,026,000)	---	---

Public safety and justice	(762,357,000)	(833,180,000)	(833,206,000)	(861,298,000)	(+98,941,000)	(+28,118,000)	(+28,092,000)
Rescission	---	---	---	---	---	---	---
Public education system	(628,453,000)	(689,353,000)	(689,353,000)	(691,120,000)	(+62,667,000)	(+1,767,000)	(+1,767,000)
Rescission	(-2,580,000)	---	---	---	(+2,580,000)	---	---
Human support services	(780,814,000)	(820,424,000)	(825,898,000)	(827,918,000)	(+47,104,000)	(+7,494,000)	(+2,020,000)
Rescission	---	---	---	---	---	---	---
Public works	(218,925,000)	(223,898,000)	(223,898,000)	(223,898,000)	(+4,973,000)	---	---
Rescission	(-5,219,000)	---	---	---	(+5,219,000)	---	---
Washington Convention Center Fund	(7,817,000)	(7,874,000)	(7,874,000)	(7,874,000)	(+57,000)	---	---
Repayment of loans and interest	(235,796,000)	(251,474,000)	(251,474,000)	(251,474,000)	(+15,678,000)	---	---
Rescission	(-5,834,000)	---	---	---	(+5,834,000)	---	---
Repayment of general fund deficit	(14,950,000)	(19,558,000)	(19,558,000)	(19,558,000)	(+4,608,000)	---	---
Short-term borrowings	(9,162,000)	(10,997,000)	(10,997,000)	(10,997,000)	(+1,835,000)	---	---
Optical and dental benefits	(2,569,000)	(2,569,000)	(2,569,000)	(2,569,000)	---	---	---
Inaugural expenses	(3,300,000)	---	---	---	(-3,300,000)	---	---
Energy adjustment	(-2,070,000)	(-2,000,000)	(-2,000,000)	(-2,000,000)	(+70,000)	---	---
Rescission	(-349,000)	---	---	---	(+349,000)	---	---
Personal services adjustment	(-2,747,000)	(-31,550,000)	(-31,550,000)	(-31,550,000)	(-28,803,000)	---	---
Rescission	(-18,553,000)	---	---	---	(+18,553,000)	---	---
Equipment adjustment	---	(-6,100,000)	(-6,100,000)	(-6,100,000)	(-6,100,000)	---	---
Rescission	(-3,500,000)	---	---	---	(+3,500,000)	---	---
Total, operating expenses, general fund	(2,862,130,000)	(3,070,561,000)	(3,076,061,000)	(3,107,940,000)	(+245,810,000)	(+37,379,000)	(+31,879,000)
Capital Outlay							
General fund	(284,978,000)	(114,350,000)	(134,650,000)	(114,350,000)	(-170,628,000)	---	(-20,300,000)
Rescission	(-15,970,000)	---	---	---	(+15,970,000)	---	---
Enterprise Funds							
Water and sewer enterprise fund:							
Operating expenses	(200,805,000)	(199,382,000)	(199,382,000)	(199,382,000)	(-1,423,000)	---	---
Capital outlay	(24,200,000)	(29,700,000)	(29,700,000)	(29,700,000)	(+5,500,000)	---	---
Total, water and sewer enterprise fund	(225,005,000)	(229,082,000)	(229,082,000)	(229,082,000)	(+4,077,000)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1989 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1990—Continued

[Amounts in dollars]

Item (1)	1989 appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recommendation (5)	Senate committee recommendation compared with (+ or −)		
					1989 appropriation (6)	Budget estimate (7)	House allowance (8)
Lottery and Charitable Games enterprise fund	(8,050,000)	(8,600,000)	(8,600,000)	(8,600,000)	(+550,000)	---	---
Cable Television enterprise fund	(1,000,000)	(1,600,000)	(1,600,000)	(1,600,000)	(+600,000)	---	---
Total, enterprise funds	(234,055,000)	(239,282,000)	(239,282,000)	(239,282,000)	(+5,227,000)	---	---
Total, District of Columbia funds	(3,365,193,000)	(3,424,193,000)	(3,449,993,000)	(3,461,572,000)	(+96,379,000)	(+37,379,000)	(+11,579,000)
Grand total:							
Federal funds to the District of Columbia	556,910,000	532,310,000	532,310,000	558,327,000	+1,417,000	+26,017,000	+26,017,000
(By transfer)	(1,000,000)	---	---	---	(-1,000,000)	---	---
Appropriations, fiscal year 1990	(556,910,000)	(532,310,000)	(532,310,000)	(538,027,000)	(-18,883,000)	(+5,717,000)	(+5,717,000)
Advance appropriation, fiscal year 1991	---	---	---	(20,300,000)	(+20,300,000)	(+20,300,000)	(+20,300,000)
District of Columbia funds (net)	(3,365,193,000)	(3,424,193,000)	(3,449,993,000)	(3,461,572,000)	(+96,379,000)	(+37,379,000)	(+11,579,000)